CITY OF MINDEN, LOUISIANA ANNUAL FINANCIAL REPORT SEPTEMBER 30, 2019

Annual Financial Report As of and for the Year Ended September 30, 2018

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CERTIFIED PUBLIC ACCOUNTANTS

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INDEPENDENT AUDITORS' REPORT

MEMBERS
AMERICAN INSTITUTE OF
CERTIFIED PUBLIC ACCOUNTANTS

SOCIETY OF LOUISIANA CERTIFIED PUBLIC ACCOUNTANTS

To the Honorable Mayor and the City Council City of Minden, Louisiana

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Minden, Louisiana, as of and for the year ended September 30, 2019, and the related notes to the financial statements, which collectively comprise the City's basic financial statements of the City's primary government as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the City of Minden, Employee Benefit Plan & Trust, which represent 57% and 100%, respectively of the assets and net position of the fiduciary funds. Those financial statements for this fiduciary fund were audited by other auditors whose report has been furnished to us, and our opinion, insofar as it relates to the amounts included for the City of Minden, Employee Benefit Plan & Trust Fund is based solely on the reports of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the City's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation in the financial statements.

We believe that audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Basis for Adverse Opinion on the Aggregate Discretely Presented Component Units

The financial statements referred to above do not include financial data for the City's legally separate component units. Accounting principles generally accepted in the United States of America require financial data for those component units to be reported within the financial data of the City's primary government unless the City also issues financial statements for the financial reporting entity that include the financial data for its component units. The City has not issued such reporting entity financial statements. The amount by which this departure would affect the assets, liabilities, deferred outflows/inflows, net position, revenues, and expenses of the government-wide financial statements has not been determined.

Adverse Opinion

In our opinion, because of the significance of the matter described in the "Basis for Adverse Opinion on Aggregate Discretely Presented Component Units" paragraph, the financial statements referred to above do not present fairly the financial position of the aggregate discretely presented component units of the City of Minden, Louisiana as of September 30, 2019, or the changes in financial position thereof the year then ended in accordance with accounting principles generally accepted in the United States of America.

Unmodified Opinion

In our opinion, based on our audit and the report of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Minden, Louisiana, as of September 30, 2019, and the respective changes in financial position and cash flows, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis, Budgetary Comparison schedules, Condition Rating of the City's Street System, Schedule of Changes in the Total OPEB Liability and Related Ratios, Schedule of Proportionate Share of Net Pension Liability, and Schedule of Employer Contributions on pages 5-14 and 79-87 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary and Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Minden, Louisiana's basic financial statements. The accompanying supplementary information, as listed in the table of contents and the schedule of expenditures of federal awards, as required by Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, and the other information, as listed in the table of contents, are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The accompanying supplementary information, as listed in the table of contents, and the schedule of expenditures of federal awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the accompanying supplementary information, as listed in the table of contents, and the schedule of expenditures of federal awards, as required by Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal

Awards is fairly stated, in all material respects in relation to the financial statements as a whole.

The accompanying other information, as listed in the table of contents, has not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on it.

Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued a report dated June 17, 2020, on our consideration of the City of Minden, Louisiana's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the City's internal control over financial reporting and compliance.

Minden, Louisiana

Wise Martin & Cole LLC

June 17, 2020



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MANAGEMENT'S DISCUSSION AND ANALYSIS (MD&A)

Our discussion and analysis of the City of Minden, Louisiana's financial performance provides an overview of the City's financial activities for the fiscal year ended September 30, 2019. Please read it in conjunction with the City's financial statements, which begin on page 16.

FINANCIAL HIGHLIGHTS

- The assets and deferred outflows of the City exceeded its liabilities and deferred inflows at the close of the most recent fiscal year by \$38.3 million.
- During the year, the expense of the City's governmental activities exceeded revenues by \$3.55 million dollars before transfers. Last year, revenues exceeded expenses by \$0.2 million
- The City's revenues decreased from prior year revenues for both the governmental activities and business type activities, reporting total revenue of \$35.5 million.
- The total cost of all of the City's programs was approximately \$33.7 million.

USING THIS ANNUAL REPORT

This annual report consists of a series of financial statements. The Statement of Net Position and the Statement of Activities (on pages 16-17) provide information about the activities of the City as a whole and present a longer-term view of the City's finances. Fund financial statements start on page 18. For governmental activities, these statements tell how these services were financed in the short term as well as what remains for future spending. Fund financial statements also report the City's operations in more detail than the government-wide statements by providing information about the City's most significant funds. The remaining statements provide financial information about activities for which the City acts solely as a trustee or agent for the benefit of those outside the government.

Reporting the City as a Whole

Our analysis of the City as a whole begins on page 16. One of the most important questions asked about the City's finances is, "Is the City as a whole better off or worse off as a result of the year's activities?" The Statement of Net Position and the Statement of Activities report information about the City as a whole and about its activities in a way that helps answer this question. These statements include *all* assets and liabilities using the *accrual basis of accounting*, which is similar to the accounting used by most private-sector companies. All of the current year's revenues and expenses are taken into account regardless of when cash is received or paid.

These two statements report the City's net position and changes in them. You can think of the City's net position—the difference between assets and deferred outflows of resources and liabilities and deferred inflows of resources—as one way to measure the City's financial health, or *financial position*.

Terry L. Gardner Mayor

Terika Williams-Walker Councilwoman - District B Michael Fluhr City Clerk-Treasurer

Vincen Bradford Councilman - District C L. Charles Minifield City Attorney

Keith Beard Councilman - District D Herbert Taylor, III Councilman - District A

Pam Bloxom Councilwoman - District E



Over time, *increases or decreases* in the City's net position are one indicator of whether its *financial health* is improving or deteriorating. You will need to consider other nonfinancial factors, however, such as changes in the City's property tax base and the condition of the City's roads, to assess the *overall health* of the City.

In the Statement of Net Position and the Statement of Activities, we divide the City into two kinds of activities:

- Governmental activities Most of the City's basic services are reported here, including the
 police, fire, public works, parks and recreation, sanitation and health, highway and streets,
 economic development, and general administration. Property taxes, sales taxes, franchise
 fees, and state and federal grants finance most of these activities.
- Business-type activities The City charges a fee to customers to help it cover all or most of
 the cost of certain services it provides. The City's water, sewer, and electrical systems are
 reported here.

Reporting the City's Most Significant Funds

Our analysis of the City's major funds begins on page 18. The fund financial statements provide detailed information about the most significant funds, not the City as a whole. Some funds are required to be established by state law and by bond covenants. However, the City Council establishes other funds to help it control and manage money for particular purposes (like street improvements) or to show that it is meeting legal responsibilities for using certain taxes, grants and other money (like sales taxes restricted for specific use). The City's two kinds of funds —governmental and proprietary use different accounting approaches.

- Governmental funds Most of the City's basic services are reported in governmental funds which focus on how money flows into and out of those funds and the balances left at year-end that are nonspendable, restricted, committed, assigned or unassigned. These classifications of fund balance show the nature and extent of constraints placed on the City's fund balances by law, creditors, City council, and the City's annually adopted budget. Unassigned fund balance is available for spending for any purpose. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the City's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance the City's programs. We describe the relationship (or differences) between governmental activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds in a reconciliation following the fund financial statements.
- Proprietary funds When the City charges customers for the services it provides whether to outside customers or to other units of the City these services are generally reported in proprietary funds. Proprietary funds are reported in the same way that all activities are reported in the Statement of Net Position and the Statement of Activities. In fact, the City's enterprise funds (a component of proprietary funds) are the same as the business-type activities we report in the government-wide statements but provide more detail and additional information, such as cash flows, for proprietary funds.

The City as Trustee

The City is the trustee, or fiduciary, for the Police Bond fund and the Pension Benefit Trust fund. The City's fiduciary activities are reported in a separate Statement of Fiduciary Net Position on page 26. We exclude these activities from the City's other financial statements because the City cannot use these assets to finance its operations. The City is responsible for ensuring that the assets reported in these funds are used for their intended purpose.

THE CITY AS A WHOLE

The City's *combined* net position increased by \$1.48 million. In contrast, last year's net position decreased by \$0.3 million. Looking at net position and net expenses of governmental and business-type activities separately, however, provides more detail. Our analysis below focuses on the net position (Table 1) and changes in net position (Table 2) of the City's governmental and business-type activities.

(Table 1) Net Position

	Total						
	Govern	mental	Busin	ess-type	Primary		
	<u>Activ</u>	<u>ities</u>	<u>Act</u>	ivities	Governi	ment	
	<u>2019</u>	<u>2018</u>	<u>2019</u>	<u>2018</u>	<u>2019</u>	2018	
Current and other assets	\$ 9,707,066	\$ 8,981,145	\$ 14,598,681	\$ 12,874,918	\$ 24,305,747	\$ 21,856,063	
Capital assets	<u>24,516,490</u>	<u>24,981,444</u>	19,230,090	19.253,192	43,746,580	44,234,636	
Total assets	<u>34,223,556</u>	33,962,589	33,828,771	32,128,110	68,052,327	66,090,699	
Deferred outflows	3,200,081	2,031,223	1,157,895	<u>858,651</u>	4,357,976	2.889,874	
Other liabilities	754,667	1,418,595	2,603,004	2,610,793	3,357,671	4,029,388	
Long-term liabilities	20,485,411	18,373,836	9,315,755	8,498,008	29,801,166	26,871,844	
Total liabilities	21,240,078	19,792,431	11,918,759	11,108,801	33,158,837	30,901,232	
Deferred inflows	<u>744,173</u>	919,025	162,381	291,448	906,554	1,210,473	
Net position:							
Invested in capital assets,							
net of related debt	23,326,866	23,729,030	17,814,532	17,849,097	41,141,398	41,578,127	
Restricted	4,055,923	3,822,595	-	33,698	4,055,923	3,856,293	
Unrestricted	(11,943,403)	(12,269,269)	5,090,994	3,703,717	(6,852,409)	(8,565,552)	
Total net position	\$ <u>15,439,386</u>	\$ <u>15,282,356</u>	\$ <u>22,905,526</u>	\$ <u>21,586,512</u>	\$ <u>38,344,912</u>	\$ 36,868,868	

The largest portion of the City of Minden's net position totaling approximately \$41.1 million reflects its investment in capital assets (e.g. land, buildings, streets, drainage, machinery and equipment) less any related debt used to acquire those assets that are still outstanding. The City of Minden uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the City of Minden's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

Governmental Activities - Net Position

Expenses of the governmental activities exceeded the revenues generated by taxes and program revenues by \$3.5 million. The governmental activities were funded with transfers of \$4.0 million from the City's business type activities. As a result, the net position of governmental activities increased by \$0.5 million.

The restricted net position of the governmental activities represents the portion of net position that is

not available to finance the day-to-day operations. The use of restricted assets is subject to constraints established by a voter-approved city ordinance. Restricted net position increased by \$0.2 million to a total of \$4.1 million, a majority of which is available to finance specific funding for sewer and recreational activities.

Business-type Activities – Net Position

There was a \$1.3 million increase in the total net position of the business-type activities. Before transferring \$4.0 million (net) to the governmental activities, the business type activities reported a \$5.3 million surplus.

Our analysis that follows separately considers the operations of governmental and business-type activities.

Governmental activities

The total revenues for governmental activities decreased \$3.4 million when compared to prior year revenues. The majority of the decrease was difference in the amount of grants and contributions reported last year. The prior year revenues included \$4.2 million in grants and contributions. This year, the City reported \$872,000 in grants and contributions.

In addition, sales tax revenues decreased by \$523,000. While the overall revenues decreased, the City received a second dividend from LWCC of approximately \$180,000. The City also reported \$73,000 in insurance recovery and proceeds from sales of assets that it did not have in the prior year.

Governmental expenses were \$0.4 million higher than last year's expenses.

Business-type activities

This year, revenues exceeded expenses for business-type activities by \$5.3 million before transfers. Last year, the surplus was \$3.0 million before transfers. While charges for services decreased by \$725,000 compared to last year, the City reported additional capital grants of approximately \$800,000 to fund sewer improvement project. Total business type revenues included an additional \$1.2 million from SWEPCO lawsuit settlement and power cost adjustment.

After transferring approximately \$4.9 million to the City's governmental funds and receiving \$0.9 million from other governmental activities, the net transfers of funds from business type activities to governmental activities was \$4.0 million.

The City's water charges decreased by approximately \$256,000, with sewer and electric charges decreasing by approximately \$54,000 and \$415,000, respectively.

The total cost of all programs was approximately \$19.4 million, with 73% of the cost occurring within the electric department. The cost of programs decreased by \$866,000, with decreases occurring in the cost of purchase of power.

(Table 2) Changes in Net Position

		ernmental	al Business-type				
		ctivities		<u>ivities</u>		rnment	
Revenues	<u>2019</u>	<u>2018</u>	<u>2019</u>	<u>2018</u>	<u>2019</u>	<u> 2018</u>	
Program revenues:	D 1 < 44 5 45	# 1 (/ = 1/1	# 22 0 25 101	4 00 850 000	0.00 (50.00)	# 5.1.1	
Charges for services	\$ 1,644,547	\$ 1,667,161	\$ 22,025,484	\$ 22,750,302	\$ 23,670.031		
Operating grants/contribution		753,316	-	61,397	455,705	814,713	
Capital grants/contributions	417,155	3,486,620	880,755	42,058	1,297,910	3,528,678	
General revenues:							
Property taxes	476,149	469,185	-	-	476,149	469,185	
Sales taxes	6,109,488	6,632,723	-	-	6,109,488	6,632,723	
Franchise taxes	311,331	303,108	-	-	311,331	303,108	
Occupational licenses	571,251	548,879	-	-	571,251	548,879	
Other general revenues	<u>767,418</u>	255,856	1,869,431	400.632	2,636,849	656,488	
Total revenues	10,753,044	14,116,848	<u>24,775,670</u>	23,254,389	<u>35,528,714</u>	<u>37.371,237</u>	
Program expenses							
General government	3,479,614	3,554,672	-	-	3,479,614	3,554,672	
Public safety	5,419,488	5,315,280	_	-	5,419,488	5,315,280	
Highway and streets	1,394,260	1,216,323	-	-	1,394,260	1,216,323	
Sanitation and health	919,269	887,160	-	-	919,269	887,160	
Parks and recreation	2,360,937	2,157,160	-	_	2,360,937	2,157,160	
Public works	667,362	678,960	_	-	667,362	678,960	
Interest on long-term debt	57,826	60,011	•	-	57,826	60,011	
Water		-	2,278,984	2,482,095	2,278,984	2,482,095	
Sewer	ug.	-	1,664,318	1,483,713	1,664,318	1,483,713	
Electric	-	<u>.</u>	14,196,309	15,097,453	14,196,309	15,097,453	
Other	<u>-</u>		1,273,870	1,216,391	1,273,870	1,216,391	
Total expenses	14,298,756	13,869,566	19,413,481	20,279,652	33,712,237	34,149,218	
Excess (deficiency) before							
transfers	(3,545,712)	247,282	5,362,189	2,974,737	1,816,477	3,222,019	
Transfers	4,053,121	3,906,629	(4,053,121)	(3.906,629)			
Change in net position	507,409	4,153,911	1,309,068	(931,892)	1,816,477	3,222,019	
Net position, beginning.							
as originally stated	15,282,356	13,698,027	21,586,512	23,461,589	36,868,868	37,159,616	
Prior period adjustment	(350,379)	(2,569,582)	9,946	(943.185)	(340,433)	(3,512,767)	
Net position, beginning,						·	
restated	14,931,977	11,128,445	21,596,458	22,518.404	36,528,435	33,646,849	
Net position, end of year	\$ <u>15,439,386</u>	\$ <u>15,282,356</u>	\$ 22,905,526	\$ <u>21,586,512</u>	\$ 38,344,912	\$ <u>36,868,868</u>	

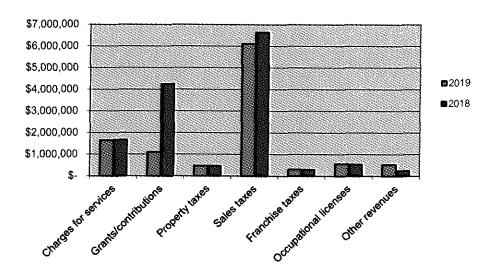
The following chart displays the various types of governmental revenues and their respective percentage of total governmental revenues received as of September 30, 2019:

Charges for Occupational Other services licenses 5% 15% 5% Franchise Grants/ taxes contributions 3% 10% Property taxes Sales taxes 5% 57%

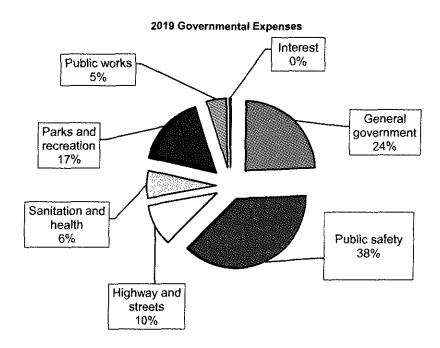
2019 Governmental Revenues

The chart below compares governmental revenues of the current year to the prior year.

Comparison of current year and prior year governmental activity revenues

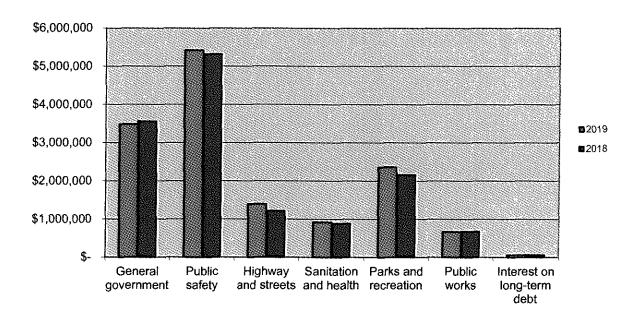


The following chart displays the various types of governmental activity expenses and their respective percentage of total governmental expense received as of September 30, 2019:



The City's largest program expenses during the current year were public safety and general government, which are 38% and 24% of the total governmental type program expense in the current year, respectively. The chart below compares program expenses of the current year to the prior year.

GOVERNMENTAL ACTIVITIES - PROGRAM EXPENSES



THE CITY'S FUNDS

Governmental funds — The focus of the City of Minden's governmental funds is to provide information on near-term inflow, outflows, and balances of spendable resources. Such information is useful in assessing the City of Minden's financing requirements. In particular, unreserved fund balance may serve as a useful measure of a City's net resources available for spending at the end of the fiscal year.

As the City completed the year, its governmental funds (as presented in the balance sheet on page 18) reported a combined fund balance of \$8.8 million, increasing by \$1.7 million.

City revenues decreased by approximately \$2.5 million, due to a decrease in grant revenues funding related to the airport project improvements for the current year. City expenditures decreased from \$16.5 million to \$13.5 million. Main changes in expenditures were:

• City reported much less in airport improvements, approximately \$0.2 million. In the prior year, the City reported \$3.3 million in airport improvements.

Proprietary funds – The City's proprietary fund statements provide the same type of information found in the government-wide financial statements, but in more detail.

As done in prior years, the Sewer Plant Sales Tax fund transferred in approximately \$0.9 million to the Utility fund. Those resources are restricted to assist funding the costs of sewerage activities.

Approximately \$4.8 million was transferred from the Utility fund to the General fund to assist funding of the City's General fund activities, which includes operating the administrative, civic center, city court, building inspector, and main street programs. This is approximately \$100,000 less than was transferred to the General fund in the prior year.

The Utility fund transferred approximately \$120,000 to the Capital Projects fund for future street improvements.

GENERAL FUND BUDGETARY HIGHLIGHTS

During the year, the City Council did not amend the budget.

CAPITAL ASSET AND DEBT ADMINISTRATION

At the end of September 30, 2019, the City had \$43,746,580 invested in capital assets including police and fire equipment, buildings, park facilities, water, sewer and electrics lines. This amount represents a decrease of approximately \$488,056 in investments in capital assets.

City of Minden's Capital Assets at Year-end (Net of Depreciation)

	-	Governmental Activities		ss-type ities	Totals		
Land	2019 \$ 1,942,729	2 <u>018</u> \$ 1,942,729	2019 \$ 322,342	<u>2018</u>	<u>2019</u>	2018	
Construction in progress	106,158	3,841,811	40,019	119,641	146,177	3,961,452	
Building and improvements	10,350,290	10,751,791	3,602,381	3,967,393	13,952,671	14,719,184	
Land improvements other than building	gs 8,207,555	4,792,879	13,590,450	13,451,789	21,798,005	18,244.668	
Equipment	1,993,236	1,607,900	1,674,898	1,392,027	3,668,134	2,999,927	
Infrastructure	1,916,522	2,044,334			1.916,522	2,044,334	
Totals	\$ <u>24,516,490</u>	\$24,981,444	\$ <u>19,230,090</u>	\$ <u>19,253,192</u>	\$ <u>43,746,580</u>	\$ <u>44,234,636</u>	

Major construction projects undertaken by the City include the following:

	Costs incurred	Completed	Grant
	during	cost	recognized
	<u>09/30/2019</u>	of project	as of 09/30/19
Sewer Improvements	\$ 859,404	\$ 939,025	\$ 816,972*
Airport Parallel Taxiway	184,211	3,639,201	447,870*
Airport Obstruction Removal	40,655	Not completed	35,675*
Airport Rehab Runway	<u>65,503</u>	Not completed	65,502*
	\$ <u>1,149,773</u>		

^{*} The City was awarded federal and state grants to reimburse all or a portion of the cost of the projects as expenses are incurred.

Only bridges owned by the City are capitalized as infrastructure. The City has elected to report its system of streets under the modified approach. Neither their historical cost nor related depreciation has been reported in the financial statements. There were no significant changes in the assessed condition of infrastructure assets eligible under the modified approach. The current assessed condition of roads is comparative with the condition level the City has established.

Debt

At year-end, the City had \$685,000 in debt as compared to \$1,010,000 last year.

	Governmental		E	Busines	ss-type			
	Activ	Activities		Activities			Totals	
	<u> 2019</u>	2018	20	19	20	18	<u>2019</u>	2018
General obligation bonds (backed by taxes & City)	\$ 685,000	\$ 1,010,000	\$	-	\$	-	\$ 685,000	\$ 1,010,000

More detailed information about the City's long-term liabilities is presented in Note 13 to the financial statements.

COMPONENT UNITS

The City has chosen not to include the following component units in the basic financial statements: City Court of Minden and Minden City Marshal. Separate financial statements for each of these component units can be obtained by contacting the component unit.

ECONOMIC FACTORS AND NEXT YEAR'S BUDGET AND RATES

Budget figures for the new fiscal year are based on efforts to stimulate the economy through the increase of economic development activities. In reference to sales tax collections, a cautious but optimistic budget proposal was made. The City will maintain the high service levels for fiscal year 2019/2020 without any major rate and service fee increases in the near future. Personnel expenditures continue to rise.

CONTACTING THE CITY'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers, and creditors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have questions about this report or need additional information, contact the City Clerk's office at 520 Broadway, Minden, Louisiana.



CITY OF MINDEN, LOUISIANA Statement of Net Position September 30, 2019

September 50, 2019	Primary Government						
	· · · · · · · · · · · · · · · · · · ·						
	G	overnmental	i	Business-Type		Total	
ASSETS		Activities		Activities		<u>Total</u>	
Cash and cash equivalents	\$	4,339,928	\$	2 274 941	¢	7 614 760	
Investments	Φ		Ф	3,274,841	\$	7,614,769	
Receivables		3,634,439		5,340,422		8,974,861	
		787,474		3,697,967		4,485,441	
Due from other governments		455,897		189,423		645,320	
Due from other funds		10,984		· · · · · · · · · · · · · · · · · · ·		10,984	
Internal balances		50,550		(50,550)			
Inventory		47,919		1,390,009		1,437,928	
Prepaids		48,655		25,757		74,412	
Restricted assets - noncurrent:							
Cash and cash equivalents		331,220		726,672		1,057,892	
Investments		-		4,140		4,140	
Capital assets:							
Land and construction in progress		2,048,887		362,361		2,411,248	
Depreciable capital assets, net of depreciation		22,467,603		18,867,729	*****	41,335,332	
TOTAL ASSETS		34,223,556		33,828,771		68,052,327	
DEFERRED OUTFLOWS OF RESOURCES		17.407				16.406	
Deferred charges on refunding		16,426		-		16,426	
Deferred outflows on pensions		1,857,708		689,241		2,546,949	
Deferred outflows on OPEB		1,325,947		468,654		1,794,601	
TOTAL DEFERRED OUTLFOWS OF RESOURCES		3,200,081		1,157,895		4,357,976	
LIABILITIES							
Accounts, salaries and other payables		742,556		1,750,631		2,493,187	
Interest payable		12,111		28,844		40,955	
Deposits payable		, <u>-</u>		730,812		730,812	
Unearned revenue		-		92,717		92,717	
Long-term liabilities							
Due within one year		489,464		197,555		687,019	
Due in more than one year		1,135,136		1,425,555		2,560,691	
OPEB liability		9,314,575		3,498,356		12,812,931	
Net pension liability		9,546,236		4,194,289		13,740,525	
TOTAL LIABILITIES	***************************************	21,240,078		11,918,759		33,158,837	
TOTAL BINDIBINIES	***************************************		*******				
DEFERRED INFLOWS OF RESOURCES							
Deferred inflows on pensions		744.173	***********	162,381		906,554	
NET BOOKEON							
NET POSITION		22 226 966		17 014 622		£1 141 200	
Net investment in capital assets		23,326,866		17,814,532		41,141,398	
Restricted for:							
Sewerage, recreational facilities, and related		. 					
debt service		3,737,468		-		3,737,468	
Economic development		264,170		-		264,170	
Drug enforcement activities		54,285		-		54,285	
Unrestricted		(11,943,403)		5,090.994		(6.852,409)	
TOTAL NET POSITION	\$	15,439,386	\$	22,905,526	<u>\$</u>	38,344,912	

CITY OF MINDEN, LOUISIANA Statement of Activities For the Year Ended September 30, 2019

	,	Program Revenues				Net (E	Net (Expenses) Revenues and			
		Operating		Net	Change	Changes of Primary Govern				
		Charges for	Grants and	Capital Grants &	(Expenses)/	Governmental	Business-type			
Functions/Programs	Expenses	Services	Contributions	Contributions	Revenue	Activities	Activities	Total		
Governmental activities:										
General government	\$ (3,479,614)	\$ 157,145	\$ 23,178	\$ -	\$ (3,299,291)	\$ (3,299,291)	\$ -	\$ (3,299,291)		
Public safety	(5,419,488)	95,744	412,687		(4,911,057)	(4,911.057)	•	(4,911,057)		
Highway and streets	(1,394,260)	.	18,840	16,000	(1,359,420)	(1,359,420)	-	(1,359,420)		
Sanitation and health	(919,269)	1,057,951	-	-	138,682	138,682	-	138,682		
Parks and recreation	(2,360,937)	83,331	-	39,607	(2,237,999)	(2,237,999)	-	(2,237,999)		
Public works	(667,362)	250,376	1,000	361,548	(54,438)	(54,438)	_	(54,438)		
Interest on long-term debt	(57,826)				(57,826)	(57,826)		(57,826)		
Total governmental activities	(14,298,756)	1,644,547	455,705	417,155	(11,781,349)	(11,781,349)	-	(11,781,349)		
Business-type activities:										
Water	(2,278,984)	2,686,467	-	-	407,483		407,483	407,483		
Sewer	(1,664,318)	1,697,085	-	816,972	849.739	_	849,739	849,739		
Electric	(14,196,309)	17,641,932	-	63,783	3,509,406	_	3,509,406	3,509,406		
Other	(1,273,870)				(1,273,870)	-	(1,273,870)	(1,273,870)		
Total business-type activities	(19,413,481)	22.025,484	-	880,755	3,492,758		3,492,758	3,492,758		
Total primary government	<u>\$ (33,712,237)</u>	\$ 23,670,031	\$ 455,705	\$ 1,297,910	\$ (8,288,591)	\$ (11,781,349)	\$ 3,492,758	\$ (8,288,591)		
	General revenues									
		evied for genera	l purposes			476,149	-	476,149		
	Sales taxes					6,109,488	-	6,109,488		
	Franchise taxes					311,331	-	311,331		
	Occupational li					571,251	-	571,251		
		tributions not res	stricted to speci	fic programs		234,454	64,411	298,865		
	Investment inco					92,293	163,921	256,214		
	Other general re	evenues				440,671	1,641,099	2,081,770		
	Transfers					4.053,121	(4,053,121)			
	Total general	revenues and tra	nsfers			12.288,758	(2,183,690)	10,105,068		
	Change in net	position				507,409	1,309,068	1,816,477		
	Net position-beg	inning, as origin	ally stated			15,282,356	21,586,512	36,868,868		
	Prior period adj	ustment				(350.379)	9,946	(340,433)		
	Net position-beg	inning, restated				14.931,977	21,596,458	36,528,435		
	Net position-end	ing				\$ 15.439,386	\$ 22,905,526	\$ 38,344,912		

CITY OF MINDEN, LOUISIANA Balance Sheet Governmental Funds September 30, 2019

	General Fund	Sales Tax Fund	Sales Tax - Sewerage Fund	Other Governmental Funds	Total Governmental Funds
ASSETS					
Cash and cash equivalents	\$ 1,265,909	\$ 1,149,751	\$ 1,334,553	\$ 920,935	\$ 4,671,148
Investments	653,143	846,029	1,544,328	590,939	3,634,439
Receivables	249,241	261,305	261,305	15,623	787,474
Due from other funds	61,534	-	-	-	61,534
Due from other governments	455,897	-	-	-	455,897
Inventory	47,919		_	-	47,919
TOTAL ASSETS	\$ 2,733,643	\$ 2,257,085	\$ 3,140,186	\$ 1,527,497	\$ 9,658,411
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES					
LIABILITIES					
Accounts, salaries, and other payables	\$ 742,556	\$	\$	\$	\$ 742,556
TOTAL LIABILITIES	742,556				742,556
DEFERRED INFLOWS OF RESOURCES					
Unavailable revenues	80,906		14	_	80,906
FUND BALANCES					
Nonspendable	47,919	-	-	-	47,919
Restricted	-	-	3,140,186	1,192,672	4,332,858
Assigned	-	2,257,085	-	334,825	2,591,910
Unassigned	1,862,262	-	-	_	1,862,262
TOTAL FUND BALANCES	1,910,181	2,257,085	3,140,186	1,527,497	8,834,949
TOTAL LIABILITIES, DEFERRED INFLOWS OF					
RESOURCES, AND FUND BALANCES	\$ 2,733,643	\$ 2,257,085	\$ 3,140,186	\$ 1,527,497	\$ 9,658,411

Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Position

September 30, 2019

Amounts reported for governmental activities in the Statement of Net Position are different because:

Fund balances, total governmental funds (Statement C)			\$	8,834,949
Some receivables are not available to pay the current period expenditures and, therefore are deferred in the fund financial statements				80,906
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the fund financial statements				24,516,490
Other assets used in governmental activities that are not financial resources and, therefore, are not reported in the fund financial statements Prepaid assets				48,655
Deferred outflows/inflows related to pensions and OPEB are not due and payar current period and accordingly not recorded in the fund financial statements. Deferred outflows on pensions. Deferred outflows on OPEB. Deferred inflows on pensions.	ıble ir	ı the		1,857,708 1,325,947 (744,173)
Long-term liabilities applicable to the City's governmental activities are not due and payable in the current period and, therefore, are not reported as fund liabilities in the governmental funds. All liabilities, both current and long-term are reported in the Statement of Net Position. Accrued interest payable Compensated absences Bonds payable Less: deferred charge on refunding Capital lease obligation Pension liability OPEB obligation		(12,111) (418,550) (685,000) 16,426 (521,050) (9,546,236) (9,314,575)	(2	20,481,096)
		(2,314,313)		
Net position of governmental activities (Statement A)			\$ 1	5,439,386

Statement of Revenues, Expenditures and and Changes in Fund Balances Governmental Funds

For the Year Ended September 30, 2019

	General Fund	Sales Tax Fund	Sales Tax - Sewerage Fund	Other Governmental Funds	Total Governmental Funds
REVENUES				•	
Taxes:					
Ad valorem	\$ 470,876	\$ -	\$ -	\$ -	\$ 470,876
Sales and use	-	2,995,860	2,995,860	117,769	6,109,489
Franchise	328,666	-	-	-	328,666
Other	87,082	-	-	-	87,082
Licenses and permits	658,154	-	-	-	658,154
Fees and rentals	219,099	-	-	-	219,099
Charges for services	1,239,271	-	-	_	1,239,271
Intergovernmental revenues:					.,,
Federal grants	468,562	-	-	_	468,562
State/Parish	508,513	-	-		508,513
Other	105,716	-	_	_	105,716
Fines and forfeitures	90,878	_	_	4,866	95,744
Investment earnings	18,941	21,168	38,040	14,144	92,293
Other revenues	292,113	-	-	360	292,473
Total revenues	4,487,871	3,017,028	3,033,900	137,139	10,675,938
EXPENDITURES					
Current:					
General government	2,838,809	47,650	47,125	3,859	2,937,443
Public safety	4,807,308	-		8,820	4,816,128
Highways and streets	1,473,707	-	•	•	1,473,707
Sanitation and health	911,172	-	_	-	911,172
Parks and recreation	1,917,378	-	_	_	1,917,378
Public works	362,025	-	_	-	362,025
Capital outlay	605,638	-	-		605,638
Debt service:					.,
Principal	120,736	_	-	325,000	445,736
Interest and other charges	15,629	-	-	26,900	42,529
Total expenditures	13,052,402	47,650	47,125	364,579	13,511,756
Excess (deficiency) of revenues					
over (under) expenditures	(8,564,531)	2,969,378	2,986,775	(227,440)	(2,835,818)
OTHER FINANCING SOURCES (USES)					
Transfers in	9,099,410	-	₩	476,362	9,575,772
Transfers out	, ,	(2,648,135)	(2,874,516)	,	(5,522,651)
Capital lease	366,500	-	(=,0 : :,= : 0 ;		366,500
Sale of assets	73,188	_	-		73,188
Total other financing sources (uses)	9,539,098	(2,648,135)	(2,874.516)	476,362	4,492,809
Net change in fund balances	974,567	321,243	112,259	248,922	1,656,991
Fund balances - beginning	935,614	1,935,842	3,027,927	1,278,575	7,177,958
Fund balances - ending	\$ 1,910,181	\$ 2,257,085	\$ 3,140,186	\$ 1.527,497	\$ 8,834,949

Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities

For the Year Ended September 30, 2019

Amounts reported for governmental activities in the Statement of Activities are different because:

Net change in fund balances, total governmental funds, Statement E	\$	1,656,991
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which depreciation exceeded capital outlays in the current period.		(78,134)
Revenues in the Statement of Activities that do not provide current resources are not reported as revenues in the fund financial statements		(262,201)
The recognition of pension expense in the Statement of Activities is based on projected benefit payments discounted to actuarial present value and attributed to periods of employee service. Pension expenditures in the fund financial statements are the amounts actually paid.		(307,390)
The Statement of Activities reflects the effects of other post-employment benefits, which is based on an actuarial amount that is increased over an amortized period and decreased for amounts actually paid during the year. The governmental funds reflect only the payments made as current year expenditures. This year, the change in OPEB liability was:		(549,242)
The Statement of Activities recognizes compensated absences (vacations and sick leave) by amounts earned during the year. In the governmental funds, however, expenditures for these items are measured by the amount of financial resources used, essentially the amounts actually paid. This year, the change in compensated absences was:		20,067
The issuance of long-term debt (bonds, capital leases, etc.) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts, and similar items when debt is issued, whereas these amounts are deferred and amortized in the Statement of Activities. This amount is the net effect of these differences in the treatment of long-term debt and related items.		79,236
Other expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds: Prepaid assets \$ (36,020)		(51.010)
Accrued interest on long-term debt (15,898)	'	(51,918)
Change in net position of governmental activities, Statement B	\$	507,409

CITY OF MINDEN, LOUISIANA Statement of Net Position, Proprietary Funds September 30, 2019

September 30, 2019	
	Business Type Activities -
	Enterprise Funds
ASSETS	<u>Utility Fund</u>
Current assets:	ф 2.374.641
Cash and cash equivalents	\$ 3,274.841
Investments	5,340,422
Accounts receivable, net of allowance	3,697,967
Due from other governments	189,423
Inventory	1,390,009
Prepaids	25,757
Total current assets	13,918,419
Noncurrent assets:	
Restricted assets -	
Cash and interest-bearing bank deposits	726,672
Investment	4,140
Capital assets:	
Land	322,342
Construction in progress	40,019
Plant and equipment	62,114,809
less: accumulated depreciation	(43,247,080)
Total noncurrent assets	19,960,902
Total assets	33,879,321
OPPERATE AUTHOUGH OF RECOUNTIES	
DEFERRED OUTFLOWS OF RESOURCES	680.241
Deferred outflows on pensions	689,241
Deferred outflows on OPEB	468,654
Total deferred outflows of resources	1,157,895
LIABILITIES	
Current liabilities:	
Accounts payable and accrued interest	1,779,475
Unearned revenue	92,717
Due to other funds	50,550
Compensated absences	21,063
Capital lease obligations	176,493
Total current liabilities	2,120,298
Total current naomines	
Current liabilities payable from restricted assets	730,812
Noncurrent liabilities:	
Compensated absences payable	186,489
Capital lease obligations	1,239,065
Other postemployment benefit payable	3,498,356
Net pension liability	4,194,289
Total noncurrent liabilities	9,118,199
Total liabilities	11,969,309
DEFERRED INFLOWS OF RESOURCES	
Deferred inflows on pensions	162,381
NET POSITION	-
	17,814,531
Invested in capital assets	22,561
Restricted for meter deposits Unrestricted	5,068,434
- 11 - 1	\$ 22,905,526
Total net position	φ 44,700,040

Statement of Revenues, Expenses and Changes in Net Position Proprietary Funds

For the Year Ended September 30, 2019

ODED ATTIVIC DESCRIPTIVIES	Business Type Activities - <u>Enterprise Funds</u> <u>Utility Fund</u>	
OPERATING REVENUES		
Charges for services	•	10.001.010
Electric	\$	18,201,349
Water		2,686,776
Sewerage		1,697,085
Penalties/service charges		296,824
Other charges and fees		308,399
Miscellaneous		548,705
Total operating revenues		23,739,138
OPERATING EXPENSES		
Purchase of power		11,519,540
Personnel services		2,727,974
Materials and supplies		240,132
Insurance claims and expenses		943,962
Repairs and maintenance		1,089,897
Other services and charges		1,352,255
Bad debt expenses		124,423
Depreciation		1,367,757
Total operating expenses		19,365,940
Operating income		4,373,198
NONOPERATING REVENUES (EXPENSES)		
Interest income		163,921
Investment expenses		(6,090)
Interest expense		(49,596)
Total nonoperating revenues and expenses		108,235
INCOME BEFORE CONTRIBUTIONS AND TRANSFERS		4,481,433
Capital contributions		880,756
Transfers in		855,750
Transfers out		(4,908,871)
CHANGE IN NET POSITION		1,309,068
Net position - beginning, as originally stated		21,586,512
Prior period adjustment		9,946
Net position - beginning, restated		21,596,458
Net position - ending	<u>\$</u>	22,905,526

CITY OF MINDEN, LOUISIANA Statements of Cash Flows Proprietary Funds For the Year Ended September 30, 2019

	<u>Ent</u>	s Type Activities - erprise Funds Itility Fund
Cash flows from operating activities:		
Cash received from customers	\$	22,565,231
Other operating cash receipts		151,930
Cash payments for supplies and services		(15,091,915)
Cash payments to employees for service		(2,542,409)
Net cash provided by operating activities		5,082,837
Cash flows from noncapital financing activities:		
Interfund transfer and loans		(4,053,121)
Net increase in meter deposits		11,211
Net cash (used) for noncapital financing activities	7346	(4,041,910)
Cash flows from capital and related financing activities:		
Acquisition and construction of capital assets		(735,043)
Capital grants		627,550
Net cash (used) for capital and related		
financing activities		(107,493)
Cash flows from investing activities:		
Purchase of certificates of deposit		(800,000)
Interest on interest-bearing deposits		39,545
Net cash provided by investing activities	Marks.	(760,455)
Cash flows from financing activities:		
Payment on capital lease obligation		(174,973)
Interest expense		(51,248)
Net cash provided by financing activities		(226,221)
Net (decrease) in cash and cash equivalents		(53,242)
Cash and cash equivalents at beginning of year		4,054,755
Cash and cash equivalents at end of year	\$	4,001,513

Reconciliation of operating income to net cash	Business Type Activities - <u>Enterprise Funds</u> <u>Utility Fund</u>	
provided by operating activities:		
Operating income (loss)	\$	4,373,198
Adjustments to reconcile operating income to net cash		
provided by operating activities:		
Depreciation		1,367,757
Bad debt		124,423
Changes in assets and liabilities -		
Decrease (increase) in accounts receivable		(403,705)
Decrease (increase) in accounts receivable - other		(446,159)
Decrease (increase) in inventory		(102,235)
Decrease (increase) prepaids		8,517
Decrease (increase) deferred outflows		(299,244)
Increase (decrease) in accounts payable		(46,131)
Increase (decrease) in interfund payable		4,199
Increase (decrease) in accrued compensated absences		24,800
Increase (decrease) in unearned revenue		(175,000)
Increase (decrease) deferred inflows		(129,067)
Increase (decrease) retirement payable		118,702
Increase (decrease) in net OPEB obligation		662,782
Net cash provided by operating activities	\$	5,082,837

Noncash capital activities:

During the year, the City acquired a bucket truck by assuming a capital lease obligation for \$182,986. The City recognized other capital assets acquired through non-cash contributions valued at \$63,783. These acquisitions did not involve cash receipt or cash payments, and therefore are not reflected in the total capital and related activities section of the Statement of Cash Flows.

CITY OF MINDEN, LOUISIANA Statement of Fiduciary Net Position September 30, 2019

	(Pension Trust Funds (3/31/19)	-	ency Fund - lice Bond Fund
ASSETS				
Cash	\$	117,941	\$	103,014
Receivables:				
A/R - net of allowance		-		=
Insurance company receivable		20,532		
Total assets	\$	138,473	\$	103,014
LIABILITIES				
Claims payable	\$	40,336	\$	**
Claims incurred but not reported	_	221,082	•	-
Due to the general fund		-		10,984
Due to other governmental units	****			92,030
Total liabilities		261,418	v1	103,014
(DEFICIT) OF NET POSITION FOR BENEFITS OVER BENEFIT OBLIGATIONS	\$	(122,945)	\$	_

CITY OF MINDEN, LOUISIANA Statement of Changes in Fiduciary Net Position Pension Trust Funds For the Year Ended March 31, 2019

NET (INCREASE) IN BENEFIT OBLIGATIONS		
(Increase) decrease during the year attributable to:		
Claims payable	\$	41,796
Claims incurred but not reported		(86,944)
NET (INCREASE) IN BENEFIT OBLIGATIONS		(45,148)
NET (DECREASE) IN NET POSITION AVAILABLE FOR BENEFITS		
Additions to plan assets attributable to:		
Sponsor contributions		1,948,395
Participant contributions		554,558
Retiree contributions		162,771
COBRA contributions		8,945
Insurance company reimbursements		20,532
Miscellaneous		7,499
TOTAL ADDITIONS		2,702,700
Deductions from plan assets attributable to:		
Benefits paid to participants		2,084,193
Payments for insurance premiums		760,694
Administrative expenses		56,586
TOTAL DEDUCTIONS	·~	2,901,473
NET (DECREASE) IN NET POSITION AVAILABLE FOR BENEFITS		(198,773)
(DECREASE) IN EXCESS OF NET POSITION AVAILABLE FOR BENEFITS OVER BENEFIT OBLIGATIONS		(243,921)
(DEFICIT) OF NET POSITION AVAILABLE FOR BENEFITS OVER BENEFIT OBLIGATIONS		
BEGINNING OF YEAR	•	120,976
END OF YEAR	\$	(122,945)

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The City of Minden, Louisiana (the City) was incorporated in 1928 under the provisions of Act No. 226 of the 1928 Special Acts of Louisiana Legislature. The City is located in the Parish of Webster in the northwest corner of the State of Louisiana. Elected officials of the City of Minden are a mayor, five (5) aldermen, and a chief of police, all of whom serve four-year terms. The affairs of the City are conducted and managed by the mayor and board of aldermen, referred to as "The Council." The City provides a full range of municipal services as authorized by its charter. These include public safety (police and fire), street, water, electric, sewerage, sanitation and health, zoning and general administrative services.

A. Reporting Entity

The financial reporting entity consists of (a) the primary government, (b) organizations for which the primary government is financially accountable, and (c) other organizations for which the primary government is not accountable, but for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete. Governmental Accounting Standards Board (GASB) Statement No. 14, *The Reporting Entity*, as amended by GASB Statement No. 61, *The Financial Reporting Entity: Omnibus* establishes criteria for determining which entities should be considered a component unit and, as such, part of the reporting entity for financial reporting purposes. The basic criteria are described below.

- 1. Appointing a voting majority of an organization's governing body, and:
 - a. The ability of the City to impose its will on that organization and/or
 - b. The potential for the organization to provide specific financial benefits to or impose specific financial burdens on the City.
- 2. Organizations that are fiscally dependent on the City and there is a potential for the organization to provide specific financial benefits or to impose specific financial burdens on the City.
- 3. Organizations for which the reporting entity financial statements would be misleading if data of the organization is not included because of the nature or significance of the relationship.

Based on the aforementioned criteria, the City has determined that the following component units are part of the reporting entity:

	Fiscal	Criteria
Component Unit	Year End	<u>Used</u>
City Court of Minden	December 31	2 and 3
Minden City Marshal	December 31	2 and 3

The City has chosen not to include the component units listed above in the basic financial statements; however, these are necessary in order for the City to be reporting in conformity with GAAP. Separate financial statements for each of these component units can be obtained by contacting the component unit. If these component units were included, it would be through discrete presentation.

The financial activity of the Minden Historic Downtown Development District Commission is reported within the City's General fund. The Commission is not reported as a component unit of the City because they do not have separate corporate powers that would distinguish them as being legally separate from the primary government, primarily due to the fact that the Commission does not have the right to buy, sell, lease and mortgage property in its own name. Furthermore, it was determined that the City holds the Commission's corporate powers.

B. Basic Financial Statements

The City's basic financial statements include both government-wide (reporting the City as a whole) and fund financial statements (reporting the City's major funds). Both the government-wide and fund financial statements categorize primary activities as either governmental or business type. The City's police and fire protection, streets, sanitation and health, parks and recreation, public works, and general administrative services are classified as governmental activities. The City's electric, water and sewer services are classified as business-type activities.

Government-wide Financial Statements

In the government-wide Statement of Net Position, both the governmental and business-type activities columns (a) are presented on a consolidated basis by column, (b) and are reported on a full accrual, economic resource basis, which recognizes all long-term assets and receivables as well as long-term debt and obligations.

The government-wide Statement of Activities reports both the gross and net cost of each of the City's functions and business-type activities. The functions are also supported by general government revenues (property, sales and use taxes, certain intergovernmental revenues, etc.). The Statement of Activities reduces gross expenses (including depreciation) by related program revenues, operating and capital grants.

<u>Program revenues</u> Program revenues included in the Statement of Activities include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues

Allocation of indirect expenses The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Depreciation expense is specifically identified by function and is included in the direct expense of each function. Interest on long-term debt is considered an indirect expense and is reported separately on the Statement of Activities.

The government wide focus is more on the sustainability of the City as an entity and the change in the City's net position resulting from the current year's activities.

Fiduciary funds are not included in the government-wide financial statements. Fiduciary funds are reported separately in the Statement of Fiduciary Net Position and Statement of Changes in Fiduciary Net Position.

C. Funds

The financial transactions of the City are reported in individual funds in the fund financial statements. Each fund is accounted for by providing a separate set of self-balancing accounts that comprises its assets, deferred outflows of resources, liabilities, deferred inflows of resources, fund equity, revenues and expenditures/expenses. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

The emphasis in fund financial statements is on the major funds in either the governmental and business-type activities categories. Nonmajor funds by category are summarized into a single column.

The following fund types are used by the City:

1. Governmental funds

The focus of the governmental funds' measurement (in the fund statements) is upon determination of financial position and changes in financial position (sources, uses, and balances of financial resources) rather than upon net income. The City reports the following governmental funds:

- a. General fund is the general operating fund of the City. It is used to account for all financial resources except those required to be accounted for in another fund.
- b. Special revenue funds are used to account for the proceeds of specific revenue sources that are restricted or committed to expenditures for specified purposes other than debt service or capital projects.
- c. Debt service funds are used to account for all financial resources that are restricted, committed, or assigned to expenditures for principal and interest.
- d. Capital project fund is used to account for financial resources that are restricted, committed, or assigned to expenditure for capital outlays.

The municipality reports the following major governmental funds:

The General fund is the municipality's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The Sales Tax fund accounts for the receipt and use of the municipality's one percent (1%) sales and use tax under the provisions of the sales and use tax ordinance effective August 1, 1967.

The Sales Tax fund – Sewerage System Fund accounts for the receipt and use of the municipality's one percent (1%) sales and use tax under the provisions of the sales and use tax ordinance effective December 1, 1984. By special election held April 15, 2000, the City rededicated and renewed the levy of this one percent (1%) sales and use tax.

2. Proprietary funds

The focus of proprietary fund measurement is upon determination of operating income, changes in net position, financial position, and cash flows. The generally accepted accounting principles applicable are those similar to businesses in the private sector.

The municipality reports the following major proprietary funds:

The Utility Fund is used to account for electric, water and sewer service operations that are financed and operated in a manner similar to private business enterprise. The intent of the governing body is that the costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges, or where the governing body has decided the periodic determination of revenues earned, expenses incurred, or net income is appropriate for capital maintenance, public policy, management control, accountability, or other purposes.

3. Fiduciary funds

Fiduciary funds are used to report assets held in a trustee or custodial capacity for others and therefore are not available to support City programs. Fiduciary reporting focus is on net position and changes in net position and are reported using the accrual basis of accounting. The City reports the following fiduciary funds:

- a. Agency funds are custodial in nature (assets equal liabilities) and do not present results of operations or have a measurement focus. This fund is used to account for assets that the government holds for other in an agency capacity. The agency fund includes the Police Bond fund which accounts for fines and bonds held by the City as an agent for individuals and other governments.
- b. Pension (and other employee benefit) Trust Fund is used to report resources and activities when the City is acting as a trustee for individuals. The Pension Trust Fund is used to account for medical, dental, vision, life and accidental death benefits covering substantially all employees.

Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

D. Basis of Accounting

Basis of accounting refers to the point at which revenues or expenditures/expenses are recognized in the accounts and reported in the financial statements. It relates to the timing of the measurements made regardless of the measurement focus applied.

1. Accrual

Both governmental and business-type activities in the government-wide financial statements and the proprietary and fiduciary fund financial statements are presented on the accrual basis of accounting. Property taxes are reported in

the period for which levied. Other nonexchange revenues, including intergovernmental revenues and grants, are reported when all eligibility requirements have been met. Fees and charges and other revenues are recognized when earned, and expenses are recognized when incurred.

Modified Accrual

The governmental fund financial statements are presented on the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recorded when susceptible to accrual; i.e., both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 30 days of the end of the current fiscal period. Revenues from expenditure-driven grants are considered to be available if they are collected within 90 days of the end of the current fiscal period. Expenditures are recorded when a liability is incurred, as under accrual accounting. Exceptions to this general rule include principal and interest on general obligation long-term debt and employee vacation and sick leave, which are recognized when due and payable.

Revenues

- Ad valorem taxes (property) are recorded in the year they are assessed. Property taxes are assessed on a
 calendar-year basis and become due on the date November 15 of each year and become delinquent on
 December 31. The taxes are normally collected in December of the current year and January and February of
 the ensuing year.
- Sales taxes are recognized when received by the City's collections agent, the Webster Parish Sales & Use Tax Commission.
- Expenditure-driven grants are recognized as revenue when the qualifying expenditures have been incurred and all other eligibility requirements have been met, and the amount is received during the period or within the availability period for this revenue source (within 90 days of year end.)
- Fines, forfeitures, licenses and permits are considered measurable and available when they are collected.
- Interest income on investments is recorded when earned and the income is available.
- Substantially all other revenue items are recorded when they are considered to be measurable and available to the City.

Other Financing Sources (Uses)

Sales of fixed assets, increases in capital lease purchases, and transfers between funds that are not expected to be repaid are accounted for as other financing sources (uses) and are recognized when the underlying events occur.

E. Deposits and Investments

Cash includes amounts in demand deposits, interest-bearing demand deposits, and money market accounts. Cash equivalents include amounts in time deposits, those investments with original maturities of 90 days or less. Under state law, the City may deposit funds in demand deposits, money market accounts, or time deposits with state banks organized under Louisiana law and national banks having their principal offices in Louisiana.

For purposes of the statements of cash flows, cash and cash equivalents include cash, demand deposits, and certificates of deposit with an original maturity of less than 90 days. Cash and cash equivalents are stated at cost.

Louisiana Revised Statutes and the City's investment policy govern the types of allowable securities to be purchased by the municipality. The City of Minden is authorized to invest in the following types of investments:

- 1) Direct U.S. Treasury obligations, the principal and interest of which are fully guaranteed by the U.S. government.
- 2) Bonds, debentures, notes or other evidence of indebtedness issued or guaranteed by federal agencies and provided such obligations are backed by the full faith and credit of the U.S.
- 3) Bonds, debentures, notes or other evidence of indebtedness issued or guaranteed by U.S. government instrumentalities which are federally sponsored
- 4) Collateralized mortgage obligations which have not been stripped into interest only or principal only obligations
- 5) Time certificates of deposit of state banks organized under the laws of Louisiana, or national banks having their principal offices in the state of Louisiana

These are classified as investments if their original maturities exceed 90 days; however, if the original maturities are 90 days or less, they are classified as cash equivalents. Investments are reported at fair value, which is determined using selected bases. Short-term investments are reported at cost, which approximates fair value. Long-term investments, those with original maturities greater than one (1) year, are valued at the last reported sales price at current exchange rates.

F. Receivables

In the government-wide statements, receivables consist of all revenues earned at year-end and not yet received. Allowances for uncollectible receivables are based upon historical trends and the periodic aging of accounts receivable. Major receivable balances for the governmental activities include sales and use taxes, ad valorem taxes, franchise taxes, and grants. Business-type activities report utilities as their major receivable. An allowance for uncollectible receivables is maintained, however, if amounts become uncollectible, in the opinion of management, they are charged to operations at that time.

In the fund financial statements, material receivables in governmental funds include revenue accruals such as sales tax, franchise tax, grants and other intergovernmental revenues since they are usually both measurable and available. Nonexchange transactions collectible but not available are deferred in the fund financial statements in accordance with modified accrual, but not deferred in the government-wide financial statements in accordance with the accrual

basis. Interest and investment earnings are recorded when earned and only if paid within 30 days, when considered both measurable and available.

G. Elimination and Reclassification

Transactions between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds." While theses balances are reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Balances between the funds included in governmental activities are eliminated so that only the net amount is included in the governmental activities column. Similarly, balances between the funds included in business-type activities are eliminated so that only the net amount is included as internal balances in the business-type activities column.

Certain activity occurs during the year involving transfers of resources between funds. In fund financial statements these amounts are reported as gross amounts as transfers in/out. While reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Transfers between the funds included in governmental activities are eliminated so that only the net amount is included as transfers in the governmental activities column. Similarly, balances between the funds included in business-type activities are eliminated so that only the net amount is included as internal balances in the business-type activities column. Exceptions to this general rule are payments in lieu of taxes where the amounts are reasonably equivalent in value to the interfund services provided and other charges between the City's utility fund and various other functions of the City. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

H. Inventories and Prepaid Items

Inventory items are valued using the weighted average method. Inventories of the governmental funds are recorded as expenditures when consumed rather than when purchased. Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in government-wide financial statements.

Inventories in each fund are generally composed of the following items:

General Fund - Gasoline
Utility Fund - Electric, water and sewer repair and maintenance items

I. Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g. roads, bridges, sidewalks, and similar items) are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are capitalized at historical cost or estimated cost if historical cost is not available. Donated assets are recorded as capital assets at their acquisition value at the date of donation. The municipality maintains a threshold level of \$5,000 or more for capitalizing capital assets.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed. All capital assets, other than land, are depreciated using the straight-line method over the following useful lives:

	Estimated
Description	Lives
Roads, bridges, and infrastructure	25-50 years
Land improvements	10-30 years
Buildings and building improvements	10-40 years
Furniture and fixtures	5-15 years
Vehicles	5-10 years
Equipment	5-15 years

Infrastructure assets include roads, bridges, underground pipe (other than related to utilities), traffic signals, etc. These infrastructure assets are likely to be the largest asset class of the City. Infrastructure being reported on includes bridges owned by the City during the current year. Of the remaining infrastructure, neither the historical cost nor related depreciation has historically been reported in the financial statements. The City has elected to report its system of streets under the modified approach.

J. Deferred Outflows/Inflows of Resources

In addition to assets, the financial statements will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The City has three items that qualify for reporting in this category.

The Statement of Net Position reports the deferred charges on refunding as a deferred outflow of resources. A deferred charge on refunding results from the difference in the carrying value or refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt. The Statement of Net Position also reports the City's proportionate share of the deferred outflows of resources related to pensions and other post-employment benefits. See Note 11 and Note 17 for more information.

In addition to liabilities, the financial statements will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to future period(s) and so will not be recognized as an inflow of resources (revenues) until that time. The City has one item that qualifies for reporting in this category. The Statement of Net Position reports the City's proportionate share of the deferred inflows of resources related to pensions. See Note 11 for more information.

The governmental funds balance sheet reports unavailable revenues from amounts which are deferred and will be recognized as an inflow of resources in the period in which the amounts become available.

K. Compensated Absences

The City's policy regarding vacation time permits full-time employees to accumulate earned but unused vacation leave. The only provision for vested benefits is that municipal employees, with the exception of employees of the police and fire department who are covered by Civil Service requirements, may carry forward no more than the maximum accruable amount for any vacation year. All employees do not have the option of foregoing vacation and being paid in lieu thereof. The entire accrued vacation liability is reported on the government-wide financial statements. For governmental fund financial statements, the current portion of this debt is the amount that is normally expected to be paid using expendable available financial resources. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

The City's policy regarding sick time permits full-time employees to accrue sick leave at the rate of eighty (80) hours per year, effective on the first day of full-time employment. Sick time may be carried over from year to year. Upon retirement, the employee will be reimbursed for fifty (50) percent of his/her accrued sick leave at his/her regular hourly rate of pay. Total reimbursement cannot exceed 500 hours. All sick leave hours used in the two years prior to retirement date will be deducted from the fifty (50) percent accrual prior to reimbursement. There is no provision for reimbursement of accrued sick leave for termination other than retirement. The liability for sick leave accrual is recorded as long-term debt in the government-wide financial statements.

L. Long-Term Obligations

In the government-wide financial statements and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities or proprietary fund type Statement of Net Position. Bond premium and discounts, as well as issuance costs related to prepaid insurance, are deferred and amortized over the life of the bonds using the effective interest method.

Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are expensed at issuance, except for those related to prepaid insurance, which are recorded as prepaids in the Statement of Net Position.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures. Payment of principal and interest are reported as debt service expenditures.

M. Defining Operating Revenues and Expenses

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a

proprietary fund's principal ongoing operations. The principal operating revenues of the proprietary funds are from charges for electrical, water and sewerage services. Operating expenses for enterprise funds and internal service funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

N. Restricted Net Position

For the government-wide Statement of Net Position, net position is reported as restricted if either of the following conditions exists:

- Restrictions are externally imposed by creditors (such as debt convents), grantors, contributors, or laws or regulations of other governments;
- Restrictions are imposed by law through constitutional provision or enabling legislation.

When both restricted and unrestricted resources are available for use, it is the government's policy to use restricted resources first, then unrestricted resources when expenses are incurred for purpose for which both restricted and unrestricted net position are available.

The government-wide statement of net position reports \$4,055,923 of restricted net position, of which \$3,404,356 is restricted by enabling legislation.

O. Fund Equity of Fund Financial Statements

The following classifications describe the relative strength of the spending constraints placed on the purposes for which the resources can be used. In the fund financial statements, fund balances are classified as follows:

- a. Nonspendable fund balance amounts that are not in a spendable form or legally or contractually required to be maintained intact. This category includes items that are not easily converted to cash such as inventories.
- b. Restricted fund balance amounts constrained to specific purposes by their providers (such as grantors, bondholders, and higher levels of government), through constitutional provisions, or by enabling legislation.
- c. Committed fund balance amounts constrained to specific purposes determined by the City itself, using its highest level of decision-making authority, to be reported as committed, amounts cannot be used for any other purpose unless the City takes the same highest-level action to remove or change the constraint. The City Council establishes (and modified or rescinds) fund balance commitments by passage of an ordinance or resolution.
- d. Assigned fund balance amounts that the City intends to use for a specific purpose, intent can be expressed by the governing body or by an official or body to which the governing body delegates the authority. The City's policy does not address assignment of fund balance. Assigned fund balance is established by City Council through adoption or amendment of the budget as intended for specific purpose.

e. Unassigned fund balance - amounts that are available for any purpose, positive amounts are reported only in the General fund. The City has not adopted a policy to maintain the General fund's unassigned fund balance above a certain minimum level.

The City reduces committed amounts, followed by assigned amounts, and then unassigned amounts when an expenditure is incurred for purposes for which amounts in any of those unrestricted fund balance classifications could be used. The City considers restricted amounts to have been spent when an expenditure has incurred for purposes for which both restricted and unrestricted fund balance are available.

P. Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues, expenditures, and expenses during the reporting period. Actual results could differ from those estimates.

Q Pension plan

The City is a participating employer in several cost-sharing, multiple employer, defined benefit pension plans as described in Note 11. For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of each of the plans, and additions to/deductions for the plans fiduciary net position have been determined on the accrual basis, which is the same basis as they are reported by the retirement systems. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

2. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

BUDGET INFORMATION The City follows these procedures in establishing the budgetary data reflected in these financial statements:

- a) The City Clerk prepares a proposed budget and submits same to the Mayor and the Council no later than fifteen days prior to the beginning of each fiscal year.
- b) The public is notified that the proposed budget is available for public inspection. At that time, a public hearing is called.
- c) A public hearing is held on the proposed budget at least ten days after publication of the call for the hearing.
- d) After the holding of the public hearing and completion of all action necessary to finalize and implement the budget, the budget is adopted through passage of an ordinance prior to the commencement of the fiscal year for which the budget is being adopted.
- e) Budgetary amendments involving the transfer of funds from one department, program or function to another or involving increases or decreases in expenditures resulting from revenues exceeding or failing to meet amounts

estimated require the approval of the Council.

- f) All budgetary appropriations lapse at the end of each fiscal year.
- g) Budgets for the General and Special Revenue funds are adopted on a basis consistent with generally accepted accounting principles (GAAP). Budgeted amounts, as originally adopted, are amended from time to time by the Council.

The following individual fund had an excess of expenditures over appropriations:

<u>Fund</u>	<u>Budget</u>	<u>Actual</u>	<u>Variance</u>
TIF District No. #2	\$ 1,190	1,434	(244)

3. CASH AND CASH EQUIVALENTS

At September 30, 2019, the carrying amount of the City's deposits, excluding its fiduciary fund was \$8,672,661.

These deposits are stated at cost, which approximates market. Under state law, these deposits (or the resulting bank balances) must be secured by federal deposit insurance or the pledge of securities owned by the fiscal agent bank. The market value of the pledged securities plus the federal deposit insurance must at all times at least equal the amount on deposit with the fiscal agent. These securities are held in the name of the pledging fiscal agent bank in a holding or custodial bank that is mutually acceptable to both parties.

At September 30, 2019, the City's bank balances, including its fiduciary funds and certificates of deposits, totaled \$13,949,996. These deposits are secured from risk by \$1,462,834 of federal deposit insurance and \$14,269,480 of pledged securities held by the custodial bank in the name of the fiscal agent bank (GASB Category 3). Deposits of \$758,058 are classified as unsecured funds. These deposits are not secured from risk by federal deposit insurance and pledged securities held by the custodial bank in the name of the fiscal agent bank.

Even though the pledged securities are considered uncollateralized (Category 3) under the provisions of GASB Statement No. 3, Louisiana Revised Statute 39:1229 imposes a statutory requirement on the custodial bank to advertise and sell the pledged securities within ten days of being notified by the City that the fiscal agent has failed to pay deposited funds upon demand.

4. INVESTMENTS

As of September 30, 2019, the City's reporting entity had the following investments:

			Total			Weighted
			Fair Value/			Average
		Credit	Carrying	Governmental	Business-Type	Months
Types of investments	<u>%</u>	rating	Amount	<u>Activities</u>	<u>Activities</u>	to Maturity
Money market funds - LAMP	19	AAAm	\$ 1,739,624	\$ 190,024	\$ 1,549,599	
UBS Cash Fund, Inc.	0	a	4,082	-	4,082	а
U.S. Government Sponsored Enterprises:						
Federal National Mortgage Association	3	AAA	299,561	-	299,561	33.95
Federal Home Loan Mortgage Corporation	10	AAA	899,151	49,956	849,196	15.10
Federal Farm Credit Bank	5	AAA	401,423	-	401,423	19.07
Federal Home Loan Bank	14	AAA	1,275,429	99,913	1,175,516	30.91
U.S. Agency Collateralized						
Mortgage Obligations	0	а	58	-	58	a
Certificates of deposit	<u>49</u>		4,359,673	3,294,546	1,065,127	
Total investments	<u>100</u>		\$ <u>8,979,001</u>	\$ 3,634,439	\$ <u>5,344,562</u>	

a No specific maturity date available due to the nature of this type of investment. The City plans to hold remaining security until maturity. No rating provided on this investment.

With the exception of the certificates of deposits, all other investments listed above were valued using Level 1 inputs. Level 1 inputs are quoted prices (unadjusted) for identical assets or liabilities in active markets that a government can access at the measurement date. Investments in certificates of deposit are stated at amortized cost.

The City participates in the Louisiana Asset Management Pool, Inc. (LAMP) which is an external investment pool that is not SEC-registered. Because the LAMP is an arrangement sponsored by a type of governmental entity, it is exempt by statute from regulation by the SEC.

LAMP is administered by LAMP, Inc., a non-profit corporation organized under the laws of the State of Louisiana. Only local government entities having contracted to participate in LAMP have an investment interest in its pool of assets. The primary objective of LAMP is to provide a safe environment for the placement of public funds in short-term, high quality investments. The LAMP portfolio includes only securities and other obligations in which local governments in Louisiana are authorized to invest in accordance with LA- R.S. 33:2955.

GASB Statement No. 40 Deposit and Investment Risk Disclosure, requires disclosure of credit risk, custodial credit risk, and concentration of credit risk, interest rate risk, and foreign currency risk for all public entity investments.

LAMP is an investment pool that, to the extent practical, invests in a manner consistent with GASB Statement No. 79. The following facts are relevant for investment pools:

• Credit risk: LAMP is rated AAAm by Standard & Poor's.

- <u>Custodial credit risk</u>: LAMP participants' investments in the pool are evidenced by shares of the pool.
 Investments in pools should be disclosed, but not categorized because they are not evidenced by securities that exist in physical or book-entry form. The public entity's investment is with the pool, not the securities that make up the pool; therefore, no disclosure is required.
- Concentration of credit risk: Pooled investments are excluded from the 5 percent disclosure requirement.
- Interest rate risk: LAMP is designed to be highly liquid to give its participants immediate access to their account balances. LAMP prepares its own interest rate risk disclosure using the weighted average maturity (WAM) method. The WAM of LAMP is restricted to not more than 90 days, and consists of no securities with a maturity in excess of 397 days or 762 days for U.S. Government floating/variable rate investments. The WAM for LAMP's total investments is 37 as of September 30, 2019.
- Foreign currency risk: Not applicable to 2a7-like pools.

The investments in LAMP are stated at fair. The fair value is determined on a weekly basis by LAMP and the value of the position in the external investment pool is the same as the net asset value of the pool shares.

LAMP, Inc. is subject to the regulatory oversight of the state treasurer and the board of directors. LAMP is not registered with SEC as an investment company.

LAMP issues financial reports. These financial reports can be obtained by writing LAMP, Inc. 228 St. Charles Avenue, Suite 1123, New Orleans, LA 70130.

City's Investment policies

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The City's policy does not address credit rate risk.

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. Investments held for longer periods are subject to increased risk of adverse interest rate changes. The City's policy does not address interest rate risk. For information regarding the interest rate risk on LAMP investments, see above.

Concentration of credit risk is the risk of loss attributed to the magnitude of the City's investment in a single issuer. The City's policy does not address concentration of credit risk.

For investments, **custodial credit risk** is the risk that, in the event of the failure of the counterparty, the City will not be able to recover the value of its investments or collateral securities in the possession of an outside party. City investments are Category 1 investments, categorized as insured or registered, or securities held by the City or its agent in the City's name.

5. ACCOUNTS RECEIVABLE

Accounts receivable for City's business-type activities at September 30, 2019, consisted of:

Accounts receivable - utilities	\$ 2,820,644
Unbilled receivables	887,091
Allowance for D/A	(462,323)
Accounts receivable - utilities (net)	3,245,412
Accounts receivable - other	471,582
Allowance for D/A - other	(19,027)
Total receivables (net)	\$ <u>3,697,967</u>

Receivables detail at September 30, 2019 for governmental activities are as follows:

		Sales	Sales Tax -	Nonmajor	
	<u>General</u>	<u>Tax</u>	<u>Sewerage</u>	Governmental	<u>Total</u>
Class of receivables:					
Taxes:					
Sales tax	\$ -	\$ 261,305	\$ 261,305	\$ 9,280	\$ 531,890
Franchise tax	42,106	-	-	-	42,106
Interest	~	-	-	6,343	6,343
LWCC dividend	179,731	-	-	-	179,731
Other	50,343		***************************************	-	50,343
Gross receivables	272,180	261,305	261,305	15,623	810,413
Less: Allowance for					
uncollectible accounts	(22,939)	<u>-</u>			(22,939)
Receivables - net	\$ <u>249,241</u>	\$ <u>261,305</u>	\$ <u>261,305</u>	\$ <u>15,623</u>	\$ <u>787,474</u>

6. AD VALOREM TAXES

The City levies taxes on real and business personal property located within the City's boundaries. Property taxes are levied by the City on property values assessed by the Webster Parish Tax Assessor and approved by the State of Louisiana Tax Commission. The Webster Parish Sheriff's office bills and collects property taxes for the City. Collections are remitted to the City monthly.

Property Tax Calendar

Millage rates adopted/levied	August 6, 2018
Tax bills mailed	November 15, 2018
Due date	December 31, 2018
Collection dates	December 31, 2018 through April 2019
Penalty and interest accrues	January 1, 2019
Tax sale – 2018 property	May 15, 2019

The City considers the lien date (January 1, 2019) as the date an enforceable legal claim occurs for the 2018 property taxes. Property tax revenue is recognized in the period for which the taxes are levied (budgeted).

Historically, virtually all ad valorem taxes receivable were collected since they are secured by property. Therefore, there is no allowance for uncollectible taxes. Any property with outstanding taxes owed is subject to annual public sale. Any property not purchased by individuals through the public sale, is then adjudicated to the City. The delinquent property owner has three years from the date of the tax purchase to redeem the property by paying all of the outstanding property taxes to date, penalties and interest.

The tax levy for 2018 was 7.67 mills of the assessed property valuation on tax rolls as of January 1.

The tax was dedicated as follows:

General corporate purposes 5.63 mills

Downtown historic district 2.04 mills

For the year ended September 30, 2019, taxes of \$449,121 were levied on property with assessed valuations totaling \$79,772,740.

Additionally, a tax of 2.04 mills is levied on properties located within the established Minden Downtown Development District. For the year ended September 30, 2019, taxes of \$16,203 were levied on property with assessed valuations totaling \$7,942,540.

7. SALES AND USE TAX OPERATIONS

A. 1% sales and use tax - The City of Minden was authorized to levy and collect a one per cent (1%) sales and use tax by a special election held May 23, 1967.

The revenues derived therefrom were authorized to be used for "the purpose of opening, constructing, paving, resurfacing, improving and/or maintaining streets, alleys, sidewalks and bridges; constructing, acquiring, extending, improving, renovating and/or maintaining street lighting facilities, water-works, sewers and sewerage disposal works, garbage collection and waste disposal facilities, police department stations and equipment, public buildings and/or fire department stations and equipment, including fire engines, public parks and recreational facilities, airport facilities, and parking facilities; and purchasing and acquiring the necessary land, equipment and furnishings for the aforesaid public works, building, improvements and facilities, and such tax to be subject to funding into bonds by the City in the manner authorized."

For the year ended September 30, 2019, the Sales Tax fund made operating transfers (of "surplus") to other funds which were used for purposes for which the imposition of the tax was authorized were as follows:

<u>General fund</u> \$ <u>2,648,135</u>

Transfers to

B. 1% sales and use tax - sewerage improvements - The City of Minden was authorized to levy and collect a one per cent (1%) sales and use tax by a special election held September 29, 1984.

The revenues derived therefrom were authorized to be used for "the purpose of constructing, acquiring, extending, improving, operating and maintaining sewers and sewerage disposal facilities and fund the proceeds of the Tax into bonds to be issued in series from time to time for the purpose of constructing, acquiring and improving sewers and sewage disposal facilities and the Council shall (i) annually budget the amount of said net proceeds of the Tax required to pay principal and interest and reserve requirements on all bonds payable from the Tax and the amount required for extending, improving, operating and maintaining sewers and sewage disposal facilities and (ii) use the excess over said requirements to pay said bonds in full prior to their stated maturity and when provisions shall have been made for the payment of all of said bonds in full the authority to levy the Tax shall terminate."

By a special election held April 15, 2000, the City rededicated and renewed the levy of a one percent (1%) sales and use tax, which was originally authorized at an election held in the City on September 29, 1984.

The revenues derived therefrom were rededicated to be used for "the purpose of acquiring, constructing, improving, maintaining, equipping and operating sewerage, sewage disposal facilities and recreational facilities, including the acquisition of sites therefore, and authority to fund the sales tax into bonds by the City in the manner authorized."

For the year ended September 30, 2019, the Sales tax-Sewerage fund made operating transfers to other funds which were used for purposes for which the imposition of the tax was authorized were as follows:

	Debt	General	Utility
	<u>Service</u>	<u>Fund</u>	<u>Fund</u>
Transfers to	\$ <u>356,362</u>	\$ <u>1,662,404</u>	\$ <u>855,750</u>

C. 2% sales and use tax – Minden Economic Development Districts No. 1, No. 2, No. 3, and No. 4 – Effective January 1, 2017, Ordinance No. 1070, 1071, 1072 and 1073 were adopted by the City Council establishing the Minden Economic Development Districts No. 1, No. 2, No.3 and No. 4. The districts are considered tax increment financial districts (TIF) whereby a baseline of specific revenue collected in a specific area was determined and any revenues collected in the Districts over and above the baseline should be accounted for in that District. According to Ordinance No. 1078, 1079, 1080 and 1081, dated November 7, 2016, the initial baseline collection rate was designated zero (\$0). The City of Minden levied an additional two (2%) sales tax and 2% hotel occupancy tax for taxpayers located inside the city limits of Minden and inside one of the four Minden Economic Development Districts. The full amount of such additional sales tax is designated as the sale tax increments which will be determined and used to finance economic development projects.

8. RESTRICTED ASSETS

Restricted assets of the City of Minden at September 30, 2019 were as follows:

Governmental Funds

Restricted for bond debt service	\$ 289,623
Restricted for drug enforcement	41,597
Total restricted assets	\$ <u>331,220</u>

Proprietary Funds

Customers' Deposits Bank deposit accounts \$ 726,672 Investments (net of market adjustment) 4,140 Total restricted assets \$ 730,812

9. CAPITAL ASSETS

Capital assets and depreciation activity as of and for the year ended September 30, 2019, for the primary government is as follows:

	Balance			Balance
Governmental activities:	October 1, 2018	<u>Additions</u>	<u>Deletions</u>	September 30, 2019
Capital assets, not being depreciated				
Land	\$ 1,942,729	\$ -	\$ -	\$ 1,942,729
Construction in progress	3,841,811	290,369	4,026,022	106,158
Total capital assets, not being depreciated	5,784,540	290,369	4,026,022	2,048,887
Capital assets being depreciated				
Buildings	17,704,503	.	-	17,704,503
Land improvements other than buildings	7,130,572	3,707,450	-	10,838,022
Equipment	7,786,506	653,128	96,383	8,343,251
Infrastructure	5,337,362			5,337,362
Total capital assets being depreciated	37,958,943	4,360,578	96,383	42,223,138
Less accumulated depreciation for:				
Buildings	6,952,712	401,501	-	7,354,213
Land improvements other than buildings	2,337,693	292,774	-	2,630,467
Equipment	6,178,606	267,792	96,383	6,350,015
Infrastructure	<u>3,293,028</u>	127.812	**	3.420.840
Total accumulated depreciation	18,762.039	1,089,879	96,383	19,755,535
Total capital assets, being depreciated, net	<u>19,196,904</u>	3,270,699	<u></u>	22,467,603
Governmental activities capital assets, net	\$ <u>24,981,444</u>	\$ <u>3,561,068</u>	\$ <u>4,026,022</u>	\$ <u>24,516,490</u>

	Balance			Balance
Business-type activities:	October 1, 2018	Additions	Deletions	September 30, 2019
Capital assets, not being depreciated				
Land and improvements	\$ 322,342	\$ -	\$ -	\$ 322,342
Construction in progress	119,640	859,404	939,025	40,019
Total capital assets, not being depreciated	441,982	859,404	939,025	362,361
Capital assets being depreciated				
Buildings	17,281,667	-	-	17,281,667
Land improvements other than buildings	34,580,287	939,025	-	35,519,312
Equipment	8.892,360	421,468	<u> </u>	9,313,828
Total capital assets being depreciated	60,754,314	1,360,493		62.114.807
Less accumulated depreciation for:				
Buildings	13,314,274	365,012	-	13,679,286
Land improvements other than buildings	21,064,714	864,148	-	21,928,862
Equipment	7,500,333	138,597	_	7,638.930
Total accumulated depreciation	41.879.321	1,367,757		43,247,078
Total capital assets, being depreciated, net	18,874,993	(7,264)		18,867,729
Business-type capital assets, net	\$ <u>19,316,975</u>	\$ <u>852,140</u>	\$ <u>939,025</u>	\$ <u>19,230,090</u>

Depreciation expense was charged a direct expense of the primary government as follows:

Governmental activities:		Business-type activities:		
General government	\$ 144,252	Water	\$	357,296
Public safety	100,612	Sewer		507,749
Highway and streets	204,698	Electric		473,382
Parks and recreation	352,045	Other		29,330
Public works	288,272	Total	\$]	1,367,757
Total	\$ 1.089.879			

10. ACCOUNTS PAYABLE AND ACCRUED EXPENSES

Accounts payable and accrued expense at September 30, 2019 considered of the following:

	Governmental	Business-type	
Class of payable:	<u>Activities</u>	<u>Activities</u>	<u>Total</u>
Accounts	\$ 275,179	\$ 1,529,562	\$ 1,804,741
Sales tax	-	15,278	15,278
Wages	233,381	91,667	325,048
Payroll withholdings	5,469	2,340	7,809
Compensated absences	4,700	-	4,700
Retirement	107,287	51,605	158,892
Group insurance	<u>116,540</u>	60,179	176,719
Total - government wide	742,556	1,750,631	2,493,187
Accrued interest		28,844	28,844
Total - fund statements	\$ <u>742,556</u>	\$ <u>1,779,475</u>	\$ <u>2,522,031</u>

11. PENSION PLANS

For purposes of measuring the net pension liability, deferred outflows of resources, deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Municipal Employees' Retirement System of Louisiana (MERS), the Municipal Police Employees' Retirement System of Louisiana (MPERS), the Firefighters' Retirement System of Louisiana (FRS), and the Louisiana State Employees' Retirement System (LASERS) (collectively, the Systems), and additions to/deductions from the Systems' fiduciary net position have been determined on the accrual basis, the same basis as they are reported by the Systems. For this purpose, benefits payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

A. Municipal Employees' Retirement System of Louisiana (MERS)

Plan Description: Employees of the City are provided with pensions through a cost-sharing multiple-employer defined benefit plan established in accordance with the provision of Louisiana Revised Statutes (La. R.S. 11:1731) to provide retirement benefits to employees of all incorporated villages, towns and cities within the State of Louisiana. The Municipal Employees Retirement System of Louisiana is the administrator of this plan. MERS is comprised of two distinct plans, Plan A and Plan B, with separate assets and benefit provisions. Employees of the City are members of Plan A. MERS issues a publicly available financial report that can be obtained at www.mersla.com.

Benefits Provided: The following is a description of the plan and its benefits and is provided for general information purposes only. Participants should refer to the appropriate statutes for more complete information.

Eligibility Requirements: Membership is mandatory as a condition of employment beginning on the date employed if the employee is on a permanent basis working at least thirty-five hours per week. Those individuals paid jointly by a participating employer and the parish are not eligible for membership in the System with exceptions as outlined in the statutes.

Retirement: Any member of Plan A, who commenced participation in the System prior to January 1, 2013 can retire providing the member meets one of the following criteria:

- a. Any age with twenty-five (25) or more years of creditable service.
- b. Age 60 with a minimum of ten (10) years of creditable service.
- c. Any age with 20 years of creditable service, exclusive of military service and unused annual and sick leave, with an actuarially reduced early benefit.

Eligibility for retirement for Plan A members hired on or after January 1, 2013 is as follows:

- a. Age 67 with seven (7) years of creditable service.
- b. Age 62 with ten (10) years of creditable service.
- c. Age 55 with thirty (30) years of creditable service.

d. Any age with twenty-five (25) years of creditable service with actuarially reduced early benefit

Generally, the monthly amount of the retirement allowance for any member Plan A shall consist of an amount equal to three percent of the member's monthly average final compensation multiplied by his years of creditable service. Final compensation is the average monthly earnings during the highest sixty consecutive months, or joined months if service was interrupted. However, under certain conditions as outlined in the statutes, the benefits are limited to specified amounts. Any city marshal or deputy city marshal shall receive an additional regular benefit computed on supplemental marshal's earnings.

Survivor Benefits: Upon death of any member of Plan A with five (5) or more years of creditable service, not eligible for normal retirement, the plan provides for benefits for the surviving spouse and minor children as outlined in the statutes.

Any member of Plan A, who is eligible for normal retirement at time of death and who leaves a surviving spouse will be deemed to have retired and selected Option 2 benefits on behalf of the surviving spouse on the date of death. Such benefits will begin only upon proper application and are paid in lieu of any other survivor benefits.

Deferred Retirement Option Plan (DROP) Benefits: In lieu of terminating employment and accepting a service retirement allowance, any member of Plan A who is eligible to retire may elect to participate in the deferred retirement option plan (DROP) for up to three years and defer the receipt of benefits. During participation in the plan, employer contributions are payable but employee contributions cease. The monthly retirement benefits that would be payable, had the person elected to cease employment and receive a service retirement allowance, are paid into the DROP Fund. Interest is earned when the member has completed DROP participation. Interest earnings are based upon the actual rate of return on the investments identified as DROP funds for the period. In addition, no cost-of-living increases are payable to participants until employment which made them eligible to become members of the System has been terminated for at least one full year.

Upon termination of employment prior to or at the end of the specified period of participation, a participant in the DROP may receive, at his option, a lump sum from the account equal to the payments into the account, a true annuity based upon his account balance in that fund, or any other method of payment if approved by the Board of Trustees. If a participant dies during participation in the DROP, a lump sum equal to the balance in his account shall be paid to his named beneficiary or, if none, to his estate. If employment is not terminated at the end of the three years, payments into the DROP fund cease and the person resumes active contributing membership in the System.

Disability Benefits: For Plan A, a member shall be eligible to retire and receive a disability benefit if he has at least five years of creditable service, is not eligible for normal retirement and has been officially certified as disabled by the State Medical Disability Board. Upon retirement caused by disability, a member of Plan A shall be paid a disability benefit equal to the lesser of (1) an amount equal to three percent of his final compensation multiplied by his years of creditable service, but not less than forty-five percent of his final compensation, or (2) an amount equal to what the member's normal retirement benefit would be based on the member's current final compensation, but assuming the member remained in continuous service until his earliest normal retirement age and using those retirement benefit computation factors which would be applicable to the member's normal retirement.

Cost of Living Increases: The System is authorized under state law to grant a cost of living increase to members who have been retired for at least one year. The adjustment cannot exceed 2% of the retiree's original benefit for each full calendar year since retirement and may only be granted if sufficient funds are available from investment income in excess of normal requirements. State law allows the System to grant an additional cost of living increase to all retirees and beneficiaries who are age sixty-five and above equal to 2% of the benefit being received on October 1, 1977, or the original benefit, if retirement commenced after that date.

Deferred Benefits: Plan A provides for deferred benefits for members who terminate before being eligible for retirement. Once the member reaches the appropriate age for retirement, benefits become payable. Benefits are based on statutes in effect at time of withdrawal.

Contributions: Contribution requirements of active employees are governed by Louisiana Revised Statutes (La. R.S. 11:1731) and may be amended by the Louisiana Legislature. Employee contributions are deducted from a member's salary. Both employee and employer contributions are remitted to MERS by participating employers. According to state statute, contribution requirements for all employers are actuarially determined each year. For the year ending September 30, 2019, the actual employer contribution rate ranged from 26.00% to 27.75% (effective July 1, 2019) of annual payroll for Plan A, actuarially determined as an amount that, when combined with employee contributions, is expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded actuarial accrued liability.

According to state statute, the System also receives one-fourth (1/4) of 1% of ad valorem taxes and state revenue sharing funds. These additional sources of income are used as employer contributions and are considered support from non-employer contributing entities, but are not considered special funding situations. Non-employer contributions were recognized as revenue during the year ended September 30, 2019 and excluded from pension expense. Contributions to the pension plan from the City were \$976,716 for the year ended September 30, 2019.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions:

At September 30, 2019, the City reported a liability of \$8,306,408 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2019 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The City's proportion of the net pension liability was based on a projection of the City's long-term share of contributions to the pension plan relative to the projected contributions of all participating employers, actuarially determined. At June 30, 2019, the City's proportion was 1.987815% which was an increase of 0.038538% from its proportion measured as of June 30, 2018.

For the year ended September 30, 2019, the City recognized pension expense of \$1,419,252.

	Defe	rred Outflow	/s	1	Deferred Inflo	ws
	Government	al Business	<u>Total</u>	Governmental	<u>Business</u>	<u>Total</u>
Differences between expected and actual experience	\$ -	\$ -	\$ -	\$ 100,331	\$ 102,336	\$ 202,667
Net difference between projected						
and actual earnings on pension plan investments	407,834	415,984	823,818	-	-	-
Change of assumptions	103,917	105,994	209,911	-	-	-
Change in proportion and differences between employer contributions and proportionate share of contributions		45,778	90,660	58,870	60,045	118,915
Employer contributions subsequent						
to the measurement date	119,105	121,485	240,590	-		
Total	\$ <u>675,738</u>	\$ <u>689,241</u>	\$ <u>1,364,979</u>	\$ <u>159,201</u>	\$ <u>162,381</u>	\$ <u>321,582</u>

Deferred outflows of resources related to pensions of \$240,592 resulting from the City's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended September 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Fiscal Year Ended	
09/30/2020	\$ 396,434
09/30/2021	232,010
09/30/2022	105,204
09/30/2023	69,159

Actuarial Methods and Assumptions

A summary of the actuarial methods and assumptions used in determining the total pension liability as of June 30, 2019 are as follows:

Valuation Date	June 30, 2019
Actuarial Cost Method	Entry Age Normal
Investment Rate of Return	7.0%, net of investment expense
Projected Salary Increase, including	
inflation and merit increases	
- 1 to 4 years of service	6.4%
- More than 4 years of service	4.5%
Inflation Rate	2.5%
Expected Remaining Service Lives	3 years

CITY OF MINDEN, LOUISIANA Notes to the Financial Statements

As of and for the Year Ended September 30, 2019

Annuitant and beneficiary mortality PubG-2010 (B) Healthy Retiree Table set equal to 120% for males

and females, each adjusted using their respective male and female

MP2018 scales.

Employee mortality PubG-2010 (B) Employee Table set equal to 120% for males and

females, each adjusted using their respective male and female

MP2018 scales

Disabled lives mortality PubNS-2010 (B) Disabled Retiree Table set equal to 120% for

males and females with the full generational MP2018 scale

Cost of Living Adjustments

The present value of future retirement benefits is based on benefits

currently being paid by the System and includes previously granted cost of living raises. The present values do not include provisions for potential future increases not yet authorized by the Board of

Trustees.

Actuarial valuations involve estimates of the value of reported amounts and assumptions about the probability of events far into the future. Examples include assumptions about future employment mortality and future salary increases. Actuarially determined amounts regarding the net pension liability are subject to continual revision as actual results are compared to past expectations, and new estimates are made about the future. The actuarial assumption used in the June 30, 2019 valuation was based on the results of an experience study, for the period July 2009 through June 30, 2014.

The long term expected rate of return on pension plan investments was determined using a building block method in which best estimates ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation and an adjustment for the effect of rebalancing/diversification. The resulting expected long-term rate of return was 7.0% for the year ended June 30, 2019.

Best estimates of arithmetic real rates of return for each major asset class included in the System's target asset allocation as of June 30, 2019 are summarized in the following table:

		Long-Term Expected
	Target Asset	Portfolio Real Rate
Asset Class	Allocation	of Return
Public equity	50%	2.15%
Public fixed income	35%	1.51%
Alternatives	<u>15</u> %	<u>0.64</u> %
Totals	100%	4.30%
Inflation		<u>2.70</u> %
Expected Arithmetic Nominal Return	n	<u>7.00</u> %

Discount Rate: The discount rate used to measure the total pension liability was 7.00% for the years ended June 30, 2019. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current contribution rates and that contributions from participating employers will be made at the actuarially determined rates, which are calculated in accordance with relevant statutes and approved by the Board of Trustees and Public Retirement Systems' Actuarial Committee (PRSAC). Based on those assumptions, the System's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity to changes in Discount Rate:

The following presents the net pension liability of the City's proportionate share of the net pension liability using the discount rate of 7.0%, as well as what the City's net pension liability would be if it were calculated using a discount rate that is one percentage point lower, or one percentage point higher than the current rate as of June 30, 2019:

	<u>Cha</u>	Changes in Discount Rate		
	1%	Current	1%	
	Decrease	Rate	Increase	
	<u>6.00</u> %	<u>7.00</u> %	<u>8.00</u> %	
Net Pension Liability	\$ 10,830,068	\$ 8,306,406	\$ 6,172,729	

Pension Plan Fiduciary Net Position: Detailed information about the pension plan's fiduciary net position is available in the separately issued Municipal Employees' Retirement System of Louisiana stand-alone audit report on their financial statements for the year ended June 30, at www.mersla.com.

Payables to the Pension Plan: At September 30, 2019, the City had \$107,910 in payables to the Municipal Employees' Retirement System for the September 30, 2019 employee and employer legally required contributions.

B. Municipal Police Employees' Retirement System of Louisiana (MPERS)

Plan Description: Police officers of the City are provided with pensions through a cost-sharing multiple-employer defined benefit plan established by Act 189 of 1973 and amended by Louisiana Revised Statutes (La. R.S. 11:2211 - 11:2233) to provide retirement benefits for municipal police officers. The Municipal Police Employees' Retirement System of Louisiana is the administrator of this plan. Membership in the System is mandatory for any full-time police officer employed by a municipality of the State of Louisiana and engaged in law enforcement, empowered to make arrests, providing he or she does not have to pay social security and providing he or she meets the statutory criteria. The System provides retirement benefits for municipal police officers. The projections of benefit payments in the calculation of the total pension liability includes all benefits to be provided to current active and inactive employees through the System in accordance with benefit terms and any additional legal agreements to provide benefits that are in force at the measurement date. MPERS issues a publicly available financial report that can be obtained at www.lampers.org.

Benefits Provided: The following is a brief description of the plan and its benefits and is provided for general information purposes only. Participants should refer to the appropriate statutes for more complete information.

Retirement - membership prior to January I, 2013: A member is eligible for regular retirement after he has been a member of the System and has 25 years of creditable service at any age or has 20 years of creditable service and is age 50 or has 12 years creditable service and is age 55. A member is eligible for early retirement after he has been a member of the System for 20 years of creditable service at any age with an actuarially reduced benefit.

Benefit rates are 3 1/3% of average final compensation (average monthly earnings during the highest 36 consecutive months or joined months if service was interrupted) per number of years of creditable service not to exceed 100% of final salary.

Upon the death of an active contributing member, or disability retiree, the plan provides for surviving spouses and minor children. Under certain conditions outlined in the statutes, the benefits range from 40% to 60% of the member's average final compensation for the surviving spouse. In addition, each child under age 18 receives benefits equal to 10% of the member's average final compensation or \$200 per month, whichever is greater.

Retirement - membership commencing January 1, 2013: Member eligibility for regular retirement, early retirement, disability and survivor benefits are based on Hazardous Duty and Non-Hazardous Duty sub plans. Under the Hazardous Duty sub plan, a member is eligible for regular retirement after he has been a member of the System and has 25 years of creditable service at any age or has 12 years of creditable service at age 55. Under the Non-Hazardous Duty sub plan, a member is eligible for regular retirement after he has been a member of the System and has 30 years of creditable service at any age, 25 years of creditable service at age 55, or 10 years of creditable service at age 60. Under both sub plans, a member is eligible for early retirement after he has been a member of the System for 20 years of creditable service at any age, with an actuarially reduced benefit from age 55.

Under the Hazardous and Non-Hazardous Duty sub plans, the benefit rates are 3% and 2 ½%, respectively, of average final compensation (average monthly earnings during the highest 60 consecutive months or joined months if service was interrupted) per number of years of creditable service not to exceed 100% of final salary.

Upon death of an active contributing member, or disability retiree, the plan provides for surviving spouses and minor children. Under certain conditions outlined in the statutes, the benefits range from 25% to 55% of the member's average final compensation for the surviving spouse. In addition, each child under age 18 receives 10% of average final compensation or \$200 per month whichever is greater. If deceased member had less than 10 years of service, beneficiary will receive a refund of employee contributions only.

Cost of Living Adjustments: The Board of Trustees is authorized to provide annual cost-of-living adjustments computed on the amount of the current regular retirement, disability, beneficiary or survivor's benefit, not to exceed 3% in any given year. The Board is authorized to provide an additional 2% COLA, computed on the member's original benefit, to all regular retirees, disability, survivors and beneficiaries who are 65 years of age or older on the cut-off date which determines eligibility.

No regular retiree, survivor or beneficiary shall be eligible to receive a cost-of-living adjustment until benefits have been received at least one full fiscal year and the payment of such COLA when authorized, shall not be effective until the lapse of at least one-half of the fiscal year. Members who elect early retirement are not eligible for a cost of living adjustment until they reach retirement age.

Deferred Retirement Option Plan: A member is eligible to elect to enter the deferred retirement option plan (DROP) when he is eligible for regular retirement based on the members' sub plan participation. Upon filing the application for the program, the employee's active membership in the System is terminated. At the entry date into the DROP, the employee and employer contributions cease. The amount to be deposited into the DROP account is equal to the benefit computed under the retirement plan elected by the participant at date of application. The duration of participation in the DROP is thirty-six months or less. If employment is terminated after the three-year period the participant may receive his benefits by lump sum payment or a true annuity. If employment is not terminated, active contributing membership into the System shall resume and upon later termination, he shall receive additional retirement benefit based on the additional service. For those eligible to enter DROP prior to January 1, 2004, DROP accounts shall earn interest subsequent to the termination of DROP participation at a rate of half of one percentage point below the percentage rate of return of the System's investment portfolio as certified by the actuary on an annual basis but will never lose money. For those eligible to enter DROP subsequent to January 1, 2004, an irrevocable election is made to earn interest based on the System's investment portfolio return or a money market investment return. This could result in a negative earnings rate being applied to the account.

If the member elects a money market investment return, the funds are transferred to a government money market account and earn interest at the money market rate.

Initial Benefit Option Plan: In 1999, the State Legislature authorized the System to establish an Initial Benefit Option program. Initial Benefit Option is available to members who are eligible for regular retirement and have not participated in DROP. The Initial Benefit Option program provides both a one-time single sum payment of up to 36 months of regular monthly retirement benefit, plus a reduced monthly retirement benefit for life. Interest is computed on the balance based on the same criteria as DROP.

Contributions: Contribution requirements of active employees are governed by Act 189 of 1973 and amended by Louisiana Revised Statutes (La. R.S. 11:2211 - 11:2233) and may be amended by the Louisiana Legislature. Employee and employer contributions are deducted from a member's salary and remitted to MPERS by participating employers. Contributions for all members are actuarially determined as required by state law but cannot be less than 9% of the employees' earnable compensation excluding overtime but including state supplemental pay. For the year ending September 30, 2019, the actual employer contribution rate ranged from 32.25% to 32.50% of actual payroll, actuarially determined as an amount that, when combined with employee contributions, is expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded actuarial accrued liability. The System also receives insurance premium tax monies as additional employer contributions. The tax is considered support from a non-contributing entity and appropriated by the legislative each year based on an actuarial study. Non-employer contributions were recognized as revenue during the year ended September 30, 2019, and excluded from pension expense. Contributions to the pension plan from the City were \$341,311 for the year ended September 30, 2019.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions:

At September 30, 2019, the City reported a liability of \$3,228,644 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2019 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The City's proportion of the net pension liability was based on a projection of the City's long-term share of contributions to the pension plan relative to the projected contributions of all participating employers, actuarially determined. At June 30, 2019, the City's proportion was 0.355512% which was a decrease of 0.027013% from its proportion measured as of June 30, 2018.

For the year ended September 30, 2019, the City recognized pension expense of \$413,009.

At September 30, 2019, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Governmental activities		<u>activities</u>	
		Deferred		Deferred
		<u>Outflows</u>		<u>Inflows</u>
Differences between expected and actual experience	\$	6,774	\$	99,331
Net difference between projected and actual earnings				
on pension plan investments		209,760		-
Change of assumptions		180,927		289,743
Change in proportion and differences between employer				
contributions and proportionate share of contributions		-		2,747
Employer contributions subsequent to the measurement date		69,880		
Total	\$	467,341		\$ <u>391,821</u>

Deferred outflows of resources related to pensions of \$69,880 resulting from the City's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended September 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Fiscal Year Ended	
09/30/2020	\$ (185)
09/30/2021	(71,910)
09/30/2022	25,366
09/30/2023	52,369

CITY OF MINDEN, LOUISIANA

Notes to the Financial Statements

As of and for the Year Ended September 30, 2019

Actuarial Methods and Assumptions

A summary of the actuarial methods and assumptions used in determining the total pension liability as of June 30, 2019 are as follows:

Valuation Date June 30, 2019

Actuarial Cost Method Entry Age Normal Cost

Investment Rate of Return 7.125%, net of investment expense

Inflation Rate 2.50% per annum

Expected Remaining Service Lives 4 years

Salary increase, including inflation Salary growth

and merit Years of service Rate

1-2 9.75% 3-23 4.75% Over 23 4.25%

Mortality RP-2000 Combined Healthy with Blue Collar Adjustment Sex

Distinct Tables projected to 2029 by Scale AA (set-back 1 year for

females) for healthy annuitants and beneficiaries.

RP-2000 Disabled Lives Table set back 5 years for males and set

back 3 years for females for disabled annuitants.

RP-2000 Employee Table set back 4 years for males and 3 years

for females for active members.

Cost-of-living adjustments

The present value of future retirement benefits is based on benefits

currently being paid by the System and includes previously granted

cost-of-living increases. The present values do not include provisions for potential future increases not yet authorized by the

Board of Trustees.

The mortality rate assumption used was set based upon an experience study performed by the prior actuary on plan data for the period July 1, 2009 through June 30, 2014, and review of similar law enforcement mortality. The data was assigned credibility weighting and combined with a standard table to produce current levels of mortality. This mortality was then projected forward to a period equivalent to the estimated duration of the System's liabilities. Annuity values calculated based on this mortality were compared to those produced by using a set-back of standard tables. The result of the procedure indicated that the tables used would produce liability values approximating the appropriate generational mortality tables.

The best estimates of the arithmetic nominal rates of return for each major asset class included in the System's target allocation as of June 30, 2019 are summarized in the following table:

		Long-Term Expected
	Target	Portfolio Real Rate
Asset Class	Allocation	of Return
Equity	48.50%	3.28%
Fixed income	33.50%	0.80%
Alternative	18.00%	1.06%
Other	0.00%	<u>0.00</u> %
Totals	100.00%	5.14%
Inflation		<u>2.75</u> %
Expected Nominal Return		<u>7.89</u> %

Discount Rate: The discount rate used to measure the total pension liability was 7.125%. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current contribution rates and that contributions from participating employers will be made at the actuarially determined rates approved by PRSAC taking into consideration the recommendation of the System's actuary. Based on those assumptions, the System's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity to changes in Discount Rate:

The following presents the net pension liability of the City's proportionate share of the net pension liability using the discount rate of 7.125%, as well as what the City's net pension liability would be if it were calculated using a discount rate that is one percentage point lower, or one percentage point higher than the current rate as of June 30, 2019:

	Changes in Discount Rate		
	1% Current		1%
	Decrease	Rate	Increase
	<u>6.125</u> %	<u>7.125</u> %	<u>8.125</u> %
Net Pension Liability	\$ 4,498,565	\$ 3,228,644	\$ 2,163,308

Pension Plan Fiduciary Net Position: Detailed information about the pension plan's fiduciary net position is available in the separately issued Municipal Police Employees' Retirement System of Louisiana stand-alone audit report on their financial statements for the year ended June 30, at www.lampers.org.

Payables to the Pension Plan: At September 30, 2019, the City had \$28,442 in payables to the Municipal Police Employees' Retirement System for the September 30, 2019 employee and employer legally required contributions.

C. State of Louisiana - Firefighters' Retirement System of Louisiana (FRS)

Plan Description: Firefighters of the City are provided with pensions through a cost-sharing multiple-employer defined benefit plan administered by the Firefighters' Retirement System of Louisiana. The System provides retirement, disability, and death benefits for their members. The projections of benefit payments in the calculation of the total pension liability includes all benefits to be provided to current active and inactive employees through the System in accordance with benefit terms and any additional legal agreements to provide benefits that are in force at the measurement date. Benefit provision are authorized within Act 434 of 1979 and amended by Louisiana Revised Statutes (La. R.S. 11:2251 - 11:2272). FRS issues a publicly available financial report that can be obtained at www.lafirefightersret.com.

Benefits Provided: The following is a description of the plan and its benefits and is provided for general information purposes only. Participants should refer to the appropriate statutes for more complete information.

Any person who becomes an employee as defined in La. R.S. 11:2252 on or after January 1, 1980 shall become a member as a condition of employment. Members in the System consist of full-time firefighters, eligible employees of the retirement system, or any person in a position as defined in the municipal fire and police civil service system that earns at least \$375 per month, excluding state supplemental pay, and is employed by any municipality, parish, or fire protection district of the State of Louisiana in addition to employees of the Firefighters' Retirement System. No person who has attained age 50 or over shall become a member of the System, unless the person becomes a member by reason of a merger or unless the System received an application for membership before the applicant attained the age of 50. No person who has not attained the age of 18 years shall become a member of the System. Any person who has retired from service under any retirement system or pension fund maintained basically for public officers and employees of the state, its agencies or political subdivisions, and who is receiving retirement benefits therefrom may become a member of this System, provided the person meets all other requirements for membership. Service credit from the retirement system or pension plan from which the member is retired shall not be used for reciprocal recognition of service with this System, or for any other purpose in order to attain eligibility or increase the amount of service credit in this System.

Retirement benefits: Employees with 20 or more years of service who have attained age 50, or employees who have 12 years of service who have attained age 55, or 25 years of service at any age are entitled to annual pension benefits equal to 3.333% of their average final compensation based on the 36 consecutive months of highest pay multiplied by their total years of service, not to exceed 100%. Employees may elect to receive their pension benefits in the form of a joint and survivor annuity. If employees terminate before rendering 12 years of service, they forfeit the right to receive the portion of their accumulated plan benefits attributable to their employer's contributions. Benefits are payable over the employees' lives in the form of a monthly annuity. An employee may elect an unreduced benefit or any of seven options at retirement. See La R.S. 11:2256(A) for additional details on retirement benefits.

Disability Benefits: A member who acquires a disability, and who files for disability benefits while in service, and who upon medical examination and certification as provided for in Title 11, is found to have a total disability solely as a result of injuries sustained in the performance of his official duties, or for any cause, provided the member has

at least five years of creditable service and provided that the disability was incurred while the member was an active contributing member in active service, shall be entitled to disability benefits under the provisions of R.S. 11:2258 (B).

Death Benefits: Benefits shall be payable to the surviving eligible spouse or designated beneficiary of a deceased member as specified in R.S. 11:2256 (B) & (C).

Deferred Retirement Option Plan: After completing 20 years of creditable service and attaining the age of 50, or 25 years at any age, a member may elect to participate in the deferred retirement option plan (DROP) for up to 36 months. Upon commencement of participation in DROP, employer and employee contributions to the System cease. The monthly retirement benefit that would have been payable is paid into the member's DROP account. Upon termination of employment, a participant in the program has several options to receive their DROP benefit. A member may (1) elect to roll over all or a portion of their DROP benefit into another eligible qualified plan, (2) receive a lump-sum payment from the account, (3) receive single withdrawals at the discretion of the member, (4) receive monthly or annual withdrawals, or (5) receive an annuity based on the DROP account balance. These withdrawals are in addition to his regular monthly benefit. If employment is not terminated at the end of the 36 months, the participant resumes regular contributions to the System. No withdrawals may be made from the DROP account until the participant retires.

Initial Benefit Option Plan: Effective June 16, 1999, members eligible to retire and who do not choose to participate in DROP may elect to receive, at the time of retirement, an initial benefit option (IBO) in an amount up to 36 months of benefits, with an actuarial reduction of their future benefits. Such amounts may be withdrawn or remain in the IBO account earning interest at the same rate as the DROP account.

Cost of Living Adjustments (COLAs): Under the provision of R.S. 11:246 and 11:2260 (A) (7), the board of trustees is authorized to grant retired members and widows of members who have retired and annual cost of living increase of up to 3% of their current benefit, and all retired members and widows who are 65 years of age and older a 2% increase in their original benefit. In order for the board to grant either of these increases, the System must meet certain criteria detailed in the statute related to funding status and interest earnings (R.S. 11:243). In lieu of these COLAs pursuant to R.S. 11:241, the board may also grant an increase based on a formula equal to \$1 times the total number of years of credited service accrued at retirement or at death of the member or retiree plus the number of years since retirement or since death of the member or retiree to the system's fiscal year end preceding the payment of the benefit increase. If there are not sufficient funds to fund the benefit at the rate of one dollar per year for such total number of years, then the rate shall be reduced in proportion to the amount of funds that are available to fund cost-of-living adjustment.

Contributions: Contribution requirements for employees, non-employer contributing entities, and employees are established and may be amended in accordance with Title 11 and Title 22 of the Louisiana Revised Statutes. According to state statute, employer contributions are actuarially determined each year. For the year ending June 30, 2019, the actual employer contribution were 26.5% of annual payroll, actuarially determined as an amount that, when combined with employee contributions, is expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded actuarial accrued liability. According to state

statute, the System receives insurance premium tax funds from the state of Louisiana. The assessment is considered support from a non-employer contributing entity and appropriated by the legislature each year based on an actuarial study. Non-employer contributions were recognized as revenue during the year ended September 30, 2019 and excluded from pension expense. Non-employer contributions to the pension plan from the City were \$223,321 for the year ended September 30, 2019.

Pension liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions:

At September 30, 2019, the City reported a liability of \$2,184,680 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2019 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The City's proportion of the net pension liability was based on a projection of the City's long-term share of contributions to the pension plan relative to the projected contributions of all participating employers, actuarially determined. At June 30, 2019, the City's proportion was 0.348884% which was an increase of 0.009015% from its proportion measured as of June 30, 2018.

For the year ended September 30, 2019, the City recognized pension expense of \$470,622.

At September 30, 2019, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Governmental activities		al activities
	Defe	rred	Deferred
	Outfl	ows	<u>Inflows</u>
Differences between expected and actual experience	\$	-	\$ 157,590
Net difference between projected and actual earnings			
on pension plan investments	146,	914	-
Change of assumptions	198,	753	159
Change in proportion and differences between employer			
contributions and proportionate share of contributions	315,	419	34,753
Employer contributions subsequent to the measurement date	51,	<u> 795</u>	
Total	\$ <u>712,</u>	<u>881</u>	\$ <u>192,502</u>

Deferred outflows of resources related to pensions of \$51,795 resulting from the City's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended September 30, 2020.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Fiscal Year Ended	
09/30/2020	\$ 126,012
09/30/2021	63,589
09/30/2022	119,489
09/30/2023	100,092
09/30/2024	45,062
09/30/2025	14,340

Actuarial Methods and Assumptions

A summary of the actuarial methods and assumptions used in determining the total pension liability as of June 30, 2019 are as follows:

Valuation Date June 30, 2019

Actuarial Cost Method Entry Age Normal Cost Investment Rate of Return 7.15%, per annum

Inflation Rate 2.50% per annum (decreased from 2.775% in 2017)

Expected Remaining Service Lives 7 years, closed period

Salary Increases Vary from 14.75% in the first two years of service

to 4.50% with 25 or more years of service; includes inflation and

merit increases.

Cost of Living Adjustments For the purpose of determining the present value of benefits,

COLAs were deemed not to be substantively automatic and only

those previously granted

The mortality rate assumption used was set based upon an experience study performed on plan data for the period July 1, 2009 through June 30, 2014. The data was then assigned credibility weighting and combined with a standard table to produce current levels of mortality. This mortality was then projected forward to a period equivalent to the estimated duration of the System's liabilities. The RP-2000 Combined Healthy with Blue Collar Adjustment Sex Distinct Tables projected to 2031 using Scale AA were selected for employee, annuitant, and beneficiary mortality. The RP-2000 Disabled Lives Mortality Table set back five years for males and set back three years for females was selected for disabled annuitants. Setbacks in these tables were used to approximate mortality improvement.

The estimated long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimates ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation, 2.75%. The resulting long-term expected arithmetic nominal rate of return was 7.94% as of June 30, 2019.

Best estimates of arithmetic real rates of return for each major asset class included in FRS' target asset allocation as of June 30, 2019 are summarized in the following table:

		Long-Term	
		Target	Long-term Expected
Asset Class	Asset Type	<u>Allocation</u>	Real Rate of Return
Equity	U.S. Equity	21.50%	5.98%
	Non-U.S. Equity	17.50%	7.52%
	Global Equity	10.00%	6.59%
Fixed Income	Fixed Income	31.00%	2.17%
Alternatives	Real Estate	6.00%	4.14%
	Private Equity	4.00%	10.52%
Multi-Asset	Global Tactical Asset	5.00%	4.37%
Strategies	Allocation Risk Party	<u>5.00</u> %	4.67%
		100.00%	

Discount rate: The discount rate used to measure the total pension liability was 7.15%. The projection of cash flows used to determine the discount rate assumes that contributions from plan members will be made at the current contribution rates, and that contributions from participating employers and non-employer contributing entities will be made at the actuarially-determined rates approved by the Board of Trustees and by the Public Retirement Systems' Actuarial Committee taking into consideration the recommendation of the System's actuary. Based on those assumptions, the System's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity to changes in Discount Rate:

The following presents the net pension liability of the City's proportionate share of the net pension liability using the discount rate of 7.15%, as well as what the City's net pension liability would be if it were calculated using a discount rate that is one percentage point lower, or one percentage point higher than the current rate as of June 30, 2019:

	<u>Changes in Discount Rate</u>		
	1%	Current	1%
	Decrease	Rate	Increase
	<u>6.15</u> %	<u>7.15</u> %	<u>8.15</u> %
Net Pension Liability	\$ 3,163,565	\$ 2,184,680	\$ 1,363,079

Pension Plan Fiduciary Net Position: Detailed information about the pension plan's fiduciary net position is available in the separately issued Firefighters' Retirement System of Louisiana stand-alone audit report on their financial statements for the year ended June 30, at www.lafirefightersret.com.

Payables to the Pension Plan: At September 30, 2019, the City had \$23,328 in payables to the Firefighters'

Retirement System of Louisiana for the September 30, 2019 employee and employer legally required contributions.

D. Louisiana State Employees' Retirement System (LASERS)

Plan Description: Employees of the City are provided with pensions through a cost-sharing multiple-employer defined benefit plan administered by the Louisiana State Employees' Retirement System (LASERS). Section 401 of Title 11 of the Louisiana Revised Statutes (La. R.S. 11:401) grants to LASERS Board of Trustees and the Louisiana Legislature the authority to review administration, benefit terms, investments, and funding of the plan. LASERS issues a publicly available financial report that can be obtained at www.lasersonline. org.

Benefits Provided: The following is a description of the plan and its benefits and is provided for general information purposes only. Participants should refer to the appropriate statutes for more complete information.

Retirement: The age and years of creditable service required in order for a member to retire with full benefits are established by statute, and vary depending on the member's hire date, employer, and job classification. LASERS rank and file members hired prior to July 1, 2006, may either retire with full benefits at any age upon completing 30 years of creditable service, at age 55 upon completing 25 years of creditable service, and at age 60 upon completing ten years of creditable service depending on their plan. Those members hired between July 1, 2006 and June 30, 2015, may retire at age 60 upon completing five years of creditable service and those hired on or after July 1, 2015 may retire at age 62 upon completing five years of creditable service. The basic annual retirement benefit for members is equal to 2.5% to 3.5% of average compensation multiplied by the number of years of creditable service. Additionally, members may choose to retire with 20 years of service at any age, with an actuarially reduced benefit.

Average compensation is defined as the member's average annual earned compensation for the highest 36 consecutive months of employment for members employed prior to July 1, 2006. For members hired July 1, 2006 or later, average compensation is based on the member's average annual earned compensation for the highest 60 consecutive months of employment. The maximum annual retirement benefit cannot exceed the lesser of 100% of average compensation or a certain specified dollar amount of actuarially determined monetary limits, which vary depending upon the member's age at retirement. Judges, court officers, and certain elected officials receive an additional annual retirement benefit equal to 1.0% of average compensation multiplied by the number of years of creditable service in their respective capacity. As an alternative to the basic retirement benefits, a member may elect to receive their retirement throughout their life, with certain benefits being paid to their designated beneficiary after their death.

Act 992 of the 2010 Louisiana Regular Legislative Session, changed the benefit structure for LASERS members hired on or after January 1, 2011. This resulted in three new plans: regular, hazardous duty, and judges. The new regular plan includes regular members and those members who were formerly eligible to participate in specialty plans, excluding hazardous duty and judges. Regular members and judges are eligible to retire at age 60 after five years of creditable service and, may also retire at any age, with a reduced benefit, after 20 years of creditable service. Hazardous duty members are eligible to retire with twelve years of creditable service at age 55, 25 years of creditable service at any age or with a reduced benefit after 20 years of creditable service. Average compensation will be based on the member's average annual earned compensation for the highest 60 consecutive months of

employment for all three new plans. Members in the regular plan will receive a 2.5% accrual rate, hazardous duty plan a 3.33% accrual rate, and judges a 3.5% accrual rate. The extra 1.0% accrual rate for each year of service for court officers, the governor, lieutenant governor, legislators, House clerk, sergeants at arms, or Senate secretary, employed after January 1, 2011, was eliminated by Act 992. Specialty plan and regular members, hired prior to January 1, 2011, who are hazardous duty employees have the option to transition to the new hazardous duty plan.

Act 226 of the 2014 Legislative Regular Legislative Session established new retirement eligibility for members of LASERS hired on or after July 1, 2015, excluding hazardous duty plan members. Regular members and judges under the new plan are eligible to retire at age 62 after five years of creditable service and, may also retire at any age, with a reduced benefit, after 20 years of creditable service. Average compensation will be based on the members' average annual earned compensation for the highest 60 consecutive months of employment. Members in the regular plan will receive a 2.5% accrual rate, and judges a 3.5% accrual rate, with the extra 1.0% accrual rate based on all years of service as a judge.

A member leaving employment before attaining minimum retirement age, but after completing certain minimum service requirements, becomes eligible for a benefit provided the member lives to the minimum service retirement age, and does not withdraw their accumulated contributions. The minimum service requirement for benefits varies depending upon the member's employer and service classification.

Deferred Retirement Benefits: The State Legislature authorized LASERS to establish a Deferred Retirement Option Plan (DROP). When a member enters DROP, their status changes from active member to retiree even though they continue to work and draw their salary for a period of up to three years. The election is irrevocable once participation begins. During DROP participation, accumulated retirement benefits that would have been paid to each retiree are separately tracked. For members who entered DROP prior to January 1, 2004, interest at a rate of one-half percent less than the System's realized return on its portfolio (not to be less than zero) will be credited to the retiree after participation ends. At that time, the member must choose among available alternatives for the distribution of benefits that have accumulated in the DROP account. Members who enter DROP on or after January 1, 2004, are required to participate in LASERS Self-Directed Plan (SDP) which is administered by a third-party provider. The SDP allows DROP participants to choose from a menu of investment options for the allocation of their DROP balances. Participants may diversify their investments by choosing from an approved list of mutual funds with different holdings, management styles, and risk factors.

Members eligible to retire and who do not choose to participate in DROP may elect to receive at the time of retirement an initial benefit option (IBO) in an amount up to 36 months of benefits, with an actuarial reduction of their future benefits. For members who selected the IBO option prior to January I, 2004, such amount may be withdrawn or remain in the IBO account earning interest at a rate of one-half percent less than the System's realized return on its portfolio (not to be less than zero). Those members who select the IBO on or after January I, 2004, are required to enter the SDP as described above.

Disability Benefits: Generally, active members with ten or more years of credited service who become disabled may receive a maximum disability retirement benefit equivalent to the regular retirement formula without reduction by reason of age.

CITY OF MINDEN, LOUISIANA Notes to the Financial Statements

As of and for the Year Ended September 30, 2019

Upon reaching retirement age, the disability retiree may receive a regular retirement benefit by making an application to the Board of Trustees.

For injuries sustained in the line of duty, hazardous duty personnel in the Hazardous Duty Services Plan will receive a disability benefit equal to 75% of final average compensation or 100% of final average compensation if the injury was the result of an internal act of violence.

Survivor's Benefits: Certain eligible surviving dependents receive benefits based on the deceased member's compensation and their relationship to the deceased. The deceased regular member hired before January 1, 2011 who was in state service at the time of death must have a minimum of five years of service credit, at least two of which were earned immediately prior to death, or who had a minimum of twenty years of service credit regardless of when earned in order for a benefit to be paid to a minor or handicapped child. Benefits are payable to an unmarried child until age 18, or age 23 if the child remains a full-time student. The aforementioned minimum service credit requirement is ten years for a surviving spouse with no minor children, and benefits are to be paid for life to the spouse or qualified handicapped child.

The deceased regular member hired on or after January 1, 2011, must have a minimum of five years of service credit regardless of when earned in order for a benefit to be paid to a minor child. The aforementioned minimum service credit requirements for a surviving spouse are 10 years, 2 years being earned immediately prior to death, and active state service at the time of death, or a minimum of 20 years of service credit regardless of when earned. A deceased member's spouse must have been married for at least one year before death.

Permanent Benefit Increases/Cost-of-Living Adjustments: As fully described in Title 11 of the Louisiana Revised Statues, the System allows for the payment of permanent benefit increases, also known as cost-of-living adjustments (COLAs), that are funded through investment earnings when recommended by the Board of Trustees and approved by the State Legislature.

Contributions: The employer contribution rate is established annually under La. R.S. 11:101-11:104 by the Public Retirement Systems' Actuarial Committee (PRSAC), taking into consideration the recommendation of the System's Actuary. Each plan pays a separate actuarially-determined employer contribution rate. However, all assets of LASERS are used for the payment and benefits for all classes of members, regardless of their plan membership.

2019

Rates for the year ended June 30, 2019 are as follows:

	Plan	Employer
<u>Plan</u>	<u>Status</u>	<u>Rate</u>
Appellate Law Clerks	Closed	37.90%
Appellate Law Clerks hired on or after 7/01/06	Open	37.90%
Alcohol Tobacco Control	Closed	31.40%
Bridge Police	Closed	36.70%
Bridge Police hired on or after 7/01/06	Closed	36.70%

Corrections Primary	Closed	33.50%
Corrections Secondary	Closed	37.70%
Harbor Police	Closed	7.10%
Hazardous Duty	Open	38.50%
Judges hired before 1/1/2011	Closed	40.10%
Judges hired after 12/31/2010	Closed	39.00%
Judges hired after 07/01/2015	Open	39.00%
Legislators	Closed	41.60%
Optional Retirement Plan (ORP) before 7/01/06	Closed	37.90%
Optional Retirement Plan (ORP) on or after 7/01/06	Closed	37.90%
Peace Officers	Closed	36.70%
Regular Employees hired before 7/01/06	Closed	37.90%
Regular Employees hired on or after 7/01/06	Closed	37.90%
Regular Employees hired on or after 1/1/11	Closed	37.90%
Regular Employees hired on or after 07/01/15	Open	37.90%
Special Legislative Employees	Closed	43.60%
Wildlife Agents	Closed	46.30%
Aggregate Rate		37.90%

The City's contractually required composite contribution rate for the year ended September 30, 2019 ranged from 39%-42% of annual payroll, actuarially determined as an amount that, when combined with employee contributions, is expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded actuarial accrued liability. Contributions to the pension plan from the City were \$2,382 for the year ended September 30, 2019.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions:

At September 30, 2019, the City reported a liability of \$20,793 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2019 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The City's proportion of the net pension liability was based on a projection of the City's long-term share of contributions to the pension plan relative to the projected contributions of all participating employers, actuarially determined. At June 30, 2019, the City's proportion was 0.00029% which was the same as the proportion measured as of June 30, 2018.

For the year ended September 30, 2019, the City recognized pension expense of \$1,561.

At September 30, 2019, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Governmental activities	
	Deferred	Deferred
	Outflows	<u>Inflows</u>
Differences between expected and actual experience	\$ 128	\$ 43
Net difference between projected and actual earnings		
on pension plan investments	718	
Change in proportion and differences between employer		
contributions and proportionate share of contributions	142	606
Change in assumption	178	
Employer contributions subsequent to the measurement date	_582	
Total	\$ <u>1,748</u>	\$ <u>649</u>

Deferred outflows of resources related to pensions of \$582 resulting from the City's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended September 30, 2020.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Fiscal Year Ended	
09/30/2020	\$ 258
09/30/2021	(209)
09/30/2022	198
09/30/2023	270

Actuarial Methods and Assumptions

A summary of the actuarial methods and assumptions used in determining the total pension liability as of June 30, 2019 are as follows:

Mortality	Non-disabled mer
Expected Remaining Service Lives	2 years
Inflation Rate	2.50% per annum
Investment Rate of Return	7.60% per annum
Actuarial Cost Method	Entry Age Normal
Valuation Date	June 30, 2019

Non-disabled members - Mortality rates based on the RP-2014 Healthy Mortality Table with mortality improvement projected using the MP-2018 Mortality Improvement Scale, applied on a fully generational basis.

Disabled members - Mortality rates based on the RP-2000 Disabled Retiree Mortality Table, with no projection for mortality improvement.

CITY OF MINDEN, LOUISIANA Notes to the Financial Statements

As of and for the Year Ended September 30, 2019

Termination, Disability, and Retirement

Termination, disability, and retirement assumptions were projected based on a five-year (2014-2018) experience study of the System's members

Salary Increases

Salary increases were projected based on a 2014-2018 experience study of the System's members. The salary increase ranges for specific types of members are:

	Lower	Upper
Member Type	Range	Range
Regular	3.2%	13.0%
Judges	2.8%	5.3%
Corrections	3.8%	14.0%
Hazardous Duty	3.8%	14.0%
Wildlife	3.8%	14.0%

Cost of Living Adjustments

The present value of future retirement benefits is based on benefits currently being paid by the System and includes previously granted cost of living increases. The projected benefit payments do not include provisions for potential future increases not yet authorized by the Board of Trustees as they were deemed not to be substantively automatic.

The long term expected rate of return on pension plan investments was determined using a building-block method in which best-estimates ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation of 2.75% and an adjustment for the effect of rebalancing/diversification. The resulting expected long-term rate of return is 9.00% for 2019. Best estimates of geometric real rates of return for each major asset class included in the System's target asset allocation as of June 30, 2019 are summarized in the following table:

	Expected long-term
Asset Class	Real Rates of Return
Cash	0.24%
Domestic equity	4.83%
International equity	5.83%
Domestic Fixed Income	2.79%
International Fixed Income	4.49%
Alternative Investments	8.32%
Global Tactical Asset Allocation	5.06%
Total Fund	6.09%

Discount Rate: The discount rate used to measure the total pension liability was 7.60%. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the current contribution rates and that employer contributions from participating employers will be made at actuarially

determined rates approved by PRSAC taking into consideration the recommendation of the System's actuary. Based on those assumptions, the System's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity to Changes in Discount Rate:

The following presents the net pension liability of the City's proportionate share of the net pension liability using the discount rate of 7.60%, as well as what the City's net pension liability would be if it were calculated using a discount rate that is one percentage point lower, or one percentage point higher than the current rate as of June 30, 2019:

	Changes in Discount Rate		
	1%	Current	1%
	Decrease	Rate	Increase
	<u>6.60</u> %	<u>7.60</u> %	<u>8.60</u> %
Net Pension Liability	\$ 26,243	\$ 20,793	\$ 16,189

Pension Plan Fiduciary Net Position: Detailed information about the pension plan's fiduciary net position is available in the separately issued LASERS 2019 Comprehensive Annual Financial Report for the year ended June 30, at www.lasersonline.org.

Payables to the Pension Plan: At September 30, 2019, the City had \$254 in payables to the Louisiana State Employees' Retirement System for the September 30, 2019 employee and employer legally required contributions.

12. CAPITAL AND OPERATING LEASES

The City records items under capital leases as an asset and an obligation in the accompanying financial statements.

In January, 2015, the City entered into a capital lease agreement for a fire truck. The cost of the truck was \$619,567 and the terms of the lease require the City to make seven (7) payments of \$97,880. One payment was made during the current fiscal year. At the end of year seven (7), the City has the option of purchasing the truck for a payment of \$1. Interest accrues at a rate of 3,298%.

On January 6, 2016, the City entered into a capital lease agreement to lease the equipment for its city-wide water and electric meter project. The cost of the project under the lease was \$1,700,000 and the terms of the lease require the City to make ten (10) payments of \$203,556. At the end of year ten (10), the City has the option of purchasing the equipment for a payment of \$1. Interest accrues at a rate of 3.417%.

On February 4, 2019, the City entered into a capital lease agreement to lease a multi-purpose excavator and aerial bucket truck. The cost of the project under the lease was \$549,486 and the terms of the lease require the City to make one payment of \$57,700, and nine (9) payments of \$68,354. At the end of year ten (10), the City has the option of purchasing the equipment for a payment of \$1. Interest accrues at a rate of 4.289%.

Future minimum payments are as follows:

Fiscal year	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2020	\$ 299,463	\$ 70,326	\$ 369,789
2021	309,996	59,794	369,790
2022	223,022	48,888	271,910
2023	231,087	40,824	271,911
2024	239,446	32,464	271,910
2025-2028	<u>633,595</u>	46,934	680,529
Total	\$ <u>1,936,609</u>	\$ <u>299,230</u>	\$ 2,235,839

The municipality has operating leases for copiers, faxes, vehicles, a street sweeper, and a fuel truck (airport).

On January 5, 2017, the City entered into a rental agreement for a street sweeper, agreeing to make 4 annual payments of \$34,791, which includes an annual maintenance payment of \$13,209. The payments are required annually, starting March 1, 2017 - March 1, 2020.

On November 13, 2017, the City entered into a rental agreement for a 2006 - 750-gallon Avgas refueler, agreeing to make monthly payments of \$500 for a primary term of one year and the option to continue leasing month-to-month.

The City leases vehicles for its various departments. The terms of each lease range from 48 - 60 months, with monthly rental payments ranging from \$592 - \$702.

The City reported rental expense as follows:

	Governmental	Business-type
Equipment:	<u>activities</u>	<u>activities</u>
Ricoh MPC 6004 Copier - \$254.69/month for 48 months	\$ 1,554	\$ 1,554
Printer TX 3000 MFPT36 - \$228.00/month for 36 months	2,786	•
Ricoh MPC 3504 - \$181/month for 60 months	2,307	-
Ricoh MPC 4503 - \$200/month for 48 months	405	-
(15) Vehicles	96,170	19,960
Street sweeper	<u>21,582</u>	-
Total rental expense	\$ <u>124,804</u>	\$ <u>21,514</u>

13. LONG-TERM OBLIGATIONS

The following is a summary of long-term obligation transactions for the year ended September 30, 2019:

	Balance			Balance	Amount due
Governmental activities:	Oct. 1, 2018	Additions	Deductions	Sept. 30, 2019	within one year
Direct borrowings & direct placement	\$ 1.010,000	\$ -	\$ (325,000)	\$ 685,000	\$ 335,000
Compensated absences	444,528	271,672	(297,650)	418,550	31,493
Capital lease	275,286	<u>366,500</u>	(120,736)	_521,050	122,971
Total governmental debt	\$ <u>1,729,814</u>	\$ <u>638,172</u>	\$ <u>(743,386</u>)	\$ <u>1,624,600</u>	\$ <u>489,464</u>
	Balance			Balance	Amount due
Business-type activities:	Oct. 1, 2018	<u>Additions</u>	Deductions	Sept. 30, 2019	within one year
Compensated absences	\$ 182,754	\$ 151,682	\$ (126,885)	\$ 207,551	\$ 21,063
Capital lease	1,404,095	182,987	(171,523)	1,415,559	176,492
Total business-type debt	\$ <u>1,586,849</u>	\$ <u>334,669</u>	\$ (298,408)	\$ <u>1,623,110</u>	\$ <u>197,555</u>

For governmental activities, refunding bonds are liquidated by the Sales Tax Refunding Bonds, Series, 2010 fund. All other liabilities are liquidated respectively by the General fund and Utility fund.

Direct placements at September 30, 2019, are comprised of the following individual issue:

Principal	Interest to
Outstanding	Maturity
\$ 685,000	\$ 22,088
	<u>Outstanding</u>

The annual requirements to amortize all debt outstanding as of September 30, 2019, including interest payments of \$22,088, are as follows:

Year ending			
September 30	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2020	\$ 335,000	\$ 16,400	\$ 351,400
2021	<u>350,000</u>	5.688	<u>355,688</u>
	\$ <u>685,000</u>	\$ 22,088	\$ <u>707,088</u>

At September 30, 2019, \$289,623 was available in the Debt Service funds to service the general obligation bonds. In accordance with Louisiana Revised Statutes, the City is legally restricted in the amount of long-term bonded debt that may be issued. At September 30, 2019, the statutory limit was \$7,977,274. As of September 30, 2019, the City had no bonds secured by ad valorem taxes.

Total interest expense paid on long-term debt as of September 30, 2019 was \$26,900.

14. INTERFUND RECEIVABLES, PAYABLES, AND TRANSFERS

Interfund receivables and payables at September 30, 2019, were as follows:

	<u>Payables</u>			
	Utility	Police		
Receivable	<u>fund</u>	Bond fund		Total
General fund	\$ <u>50,550</u>	\$ <u>10,984</u>	\$	<u>61,534</u>

The Police Bond fund reports a payable to the General fund for tickets and fines collected and not paid until after the year end. The General fund recognizes amounts owed by the Utility fund to reimburse amounts covered by the General fund which are expected to be cleared after year end.

Interfund transfers during the year ended September 30, 2019, were as follows:

		Operating Transfe	ers In	
	General	Utility	Non-Major	
Transfers out	<u>fund</u>	<u>fund</u>	Governmental	<u>Total</u>
Sales Tax Fund	\$ 2,648,135	\$ -	\$ -	\$ 2,648,135
Sales Tax Fund -				
Sewerage System	1,662,404	855,750	356,362	2,874,516
Utility Fund	4,788,871	-	120,000	4,908,871
Total	\$ <u>9,099,410</u>	\$ <u>855,750</u>	\$ <u>476,362</u>	\$ <u>10,431,522</u>

Transfers are primarily used to move funds as follows:

Sales Tax fund – Sewerage System to cover debt service attributable to sewerage bonds and recreation bonds, to cover costs of recreation activities within the General fund, and to cover costs of the sewer system within the Utility fund.

The Utility fund and Sales Tax fund make transfers to supplement costs within the General fund.

The Utility fund transferred funds to the capital projects fund to set aside for future street improvements

15. CONTRACTUAL SERVICE AGREEMENT - SANITATION SERVICES

The City has an agreement with Republic Services, a private company, to provide sanitation services to the City. These services include residential garbage and recyclable item pick-up and the disposal of such waste, with fees based on the number of pick-ups per week and the type of collection (curbside or backyard). The City then charges a monthly fee for sanitation services to individual customers on their utility bills.

16. LITIGATION AND CLAIMS

At September 30, 2019 the City is involved in several lawsuits claiming damages. In the opinion of the City's legal counsel, the exposure to the City would be any costs in defense of the lawsuits with no liability to the City in excess of insurance coverage. Effective April 1, 1998, the City reinstated its general liability coverage for risks of loss. There were no significant reductions in insurance coverage from the previous year.

17. POST EMPLOYMENT BENEFITS

<u>Plan description</u> — The City provides post-employment benefits for eligible participants enrolled in the City of Minden health insurance program through the City of Minden, Employee Benefit Plan & Trust. This plan is a single employer defined benefit plan and the City maintains the authority to establish and amend plan benefit provisions and determine the contribution rates of the City and plan members. No assets are accumulated in a trust that meets the criteria in paragraph 4 of Statement 75. Although the plan has a trust, the amounts set aside in the trust are to pay current premiums and claims, on a "pay as you go" basis and are not set aside as assets accumulated to fund the OPEB obligation as actuarially determined. The plan provides medical, dental, vision, life and accidental death benefits. It is subject to the provisions of the Employee Retirement Income Security Act of 1974 (ERISA). The benefits are provided in the form of:

- An implicit rate subsidy where retirees receive health insurance coverage by paying a combined retiree/active rate
- An explicit subsidy where the city provides a health premium subsidy to eligible retirees

<u>Funding policy</u> – Retiree contributions are based on the total years that the retiree has provided services to the City. Retirees with less than 25 years of service receive a subsidy equal to 50% of the full premium. Retirees with more than 25 years of service receive a subsidy equal to 60% of the full premium. The plan is currently financed on a "pay-as-you-go" basis.

<u>Employees covered by benefit terms</u> – At September 30, 2019 the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefit payments	37
Inactive employees entitled to but not yet receiving benefit payments	-
Active employees	120
Total	157

<u>Total OPEB Liability</u> – The City's total OPEB liability of \$12,812,931 was measured as of September 30, 2019 and was determined by an actuarial valuation as of September 30, 2018.

<u>Actuarial Assumptions and Other Inputs</u> – The total OPEB liability in the September 30, 2019 actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

CITY OF MINDEN, LOUISIANA

Notes to the Financial Statements As of and for the Year Ended September 30, 2019

Actuarial method Individual Entry Age Normal Cost Method – Level

Percentage of Projected Salary

Service Cost Determined for each employee as the Actuarial

Present Value of Benefits allocated to the valuation year. The benefit attributed to the valuation year is that incremental portion of the total projected benefit earned during the year in accordance with the plan's benefit formula. This allocation is based on each participant's service between date of hire and date

of expected termination.

Discount Rate 2.66%

Health Care Cost Trend Level annual rate of 5.00%

Mortality RPH-2014 Total Table with Projection MP-2018

Salary Scale 3.50%

The discount rate was selected by reviewing the recent published Bond Buyer GO-20 bond index. This is one of the indices acceptable under GASB 75. This index is published weekly and is trending toward 4.00% in recent months. A discount rate of 2.66% is used for this valuation.

Changes in the Total OPEB Liabilities:	Total OPEB Liability
Balance at September 30, 2018	\$ 10,274,959
Changes for the year:	
Service cost	368,162
Interest	424,844
Changes in discount rate	2,102,952
Benefit payments	(357,986)
Net changes	<u>2,537,972</u>
Balance at September 30, 2019	\$ <u>12,812,931</u>
Net changes	

<u>Sensitivity of the Total OPEB Liability to Changes in the Discount Rate</u> – The following presents the total OPEB liability of the City, as well as what the City's total OPEB liability would be if it were calculated using a discount rate that is one percentage point lower and one percentage point higher than the current discount rate.

	Changes in Discount Rate		
	1%	Current	1%
	Decrease	Rate	Increase
	<u>3.06</u> %	<u>2.66</u> %	<u>5.06</u> %
Net OPEB Liability	\$ 10,919,798	\$ 12,812,931	\$ 15,212,301

<u>Sensitivity of the Total OPEB Liability to changes in the Healthcare cost trend rates</u> – The following presents the total OPEB liability of the City, as well as what the City's total OPEB liability would be if it were calculated using healthcare cost trend rates that are one percentage point lower and one percentage point higher than the current healthcare cost trend rates.

Changes in Healthcare Cost Trend Rate

	1%	Current	1%
	Decrease	Rate	Increase
	<u>4.00</u> %	<u>5.00</u> %	<u>6.00</u> %
Net OPEB Liability	\$ 10,760,188	\$ 12,812,931	\$ 15,505,563

<u>OPEB Expense and Deferred Outflows of Resources related to OPEB</u> For the year ended September 30, 2019, the City recognized OPEB expense of \$743,371. At September 30, 2019, the City reported deferred outflows of resources related to OPEB from the following sources:

	Deferred
	Outflows of
	Resources
Change of assumptions	\$ <u>1,794,601</u>

Amounts reported as deferred outflows of resources related to OPEB will be recognized as OPEB expense as follows:

Year ended Sept 30:	
2020	\$ 308,351
2021	308,351
2022	308,351
2023	308,351
2024	308,351
2025	252,846

18. ON BEHALF PAYMENTS

During the fiscal year ended September 30, 2019, qualified city employees of the City Police Department, City Fire Department, and the City Marshal's Office received supplemental pay from the State of Louisiana. In accordance with Governmental Accounting Standards Board (GASB) Statement No. 24, the City has recorded revenues and expenditures for these payments in the General fund. Revenues under this arrangement totaled \$254,282 for the year ended September 30, 2019, and the related expenditures are as follows:

Public Safety -	
Police	\$ 165,049
Fire	84,000
Ward Marshal	5,233
Total public safety	\$ <u>254,282</u>

19. JOINTLY GOVERNED ORGANIZATION

On March 11, 1992, the Webster Parish Sales & Use Tax Commission was formed under joint agreement of the City of Minden, the City of Springhill, the Town of Cotton Valley, the Town of Cullen, the Town of Sarepta, the Town of Sibley, the Village of Dixie Inn, the Webster Parish School Board and the Webster Parish Police Jury. The agreement established a joint commission for the purpose of providing a single collection agency within the boundaries of Webster Parish. The Commission is comprised of members from each of the taxing governments. Sales taxes were collected by the Commission and distributed to the City. The Commission issues an audited financial report which can be obtained by contacting the Webster Parish Sales & Use Tax Commission.

20. SUBSEQUENT EVENTS

Management has evaluated subsequent events through June 17, 2020, the date that the financial statements were available to be issued and determined that no additional disclosures are necessary.

21. TAX ABATEMENTS

The State of Louisiana offers a number of programs that provide tax abatements within the City including the Industrial Tax Exemption Program (ITEP). Louisiana's ITEP has a ten-year industrial exemption law that provides any manufacturing establishment entering Louisiana, or any manufacturing establishment expanding its Louisiana facilities is eligible to receive exemption on buildings and equipment from state, parish and local property taxes for a period of ten years. The exemption is for the "contract" value of buildings or equipment used by the business. When the exemption expires, the property is to be placed on the tax roll at 15% of its current market value. The amount of tax abatement under this program during the fiscal year ended September 30, 2019 by authorized millage is as follows:

		Assessed value	Estimated tax
Tax code	<u>Millage</u>	lost to ITEP	\$ lost to ITEP
General corporate purposes	5.63 mills	714,609	\$4,023

22. PRIOR PERIOD ADJUSTMENTS

The government-wide financial statements include a prior period adjustment changing net position of the governmental activities and business-type activities, which was related to a correction to recognize prepaid assets not previously recognized. Another correction was made to remove the costs of street construction which were capitalized. The City has elected to report its system of streets under the modified approach. Therefore, the streets should not have been capitalized in the prior year.

Net Position:

	Governmental:	Business-type:
Net Position, as previously reported	\$ 15,282,356	\$ 21,586,512
Correction to recognize prepaid assets	36,442	9,946
Correction to remove capitalized street costs	<u>(386,821)</u>	
Net position, restated	\$ <u>14,931,977</u>	\$ <u>21,596,458</u>

23. NEW GASB STANDARDS

Statement No. 88 - Certain Disclosures Related to Debt, Including Direct Borrowings and Direct Placement was issued by the Government Accounting Standards Board, effective for reporting periods beginning after June 15, 2018. This Statement defines debt for purposes of disclosure in notes to financial statements and establishes additional financial statement note disclosure requirements related to debt obligations of the governments, including direct borrowings and direct placements.

The adoption of this standard had no impact on the City's government-wide and fund financial statements

REQUIRED SUPPLEMENTARY INFORMATION

Required supplementary information includes financial information and disclosures that are required by the GASB but are not considered a part of the basic financial statements. Such information includes:

Budgetary Comparison Schedules: General Fund Sales Tax Fund Sales Tax Fund – Sewerage System

Condition Rating of the City's Street System

Schedule of Changes in the Total OPEB Liability and Related Ratios

Schedule of Proportionate Share of Net Pension Liability

Schedule of Employer Contributions

CITY OF MINDEN, LOUISIANA

Statement of Revenues, Expenditures, and Changes in Fund Balances -

Budget and Actual

General Fund

For the Year Ended September 30, 2019

						Actual	iance with al Budget
	Budgeted Amounts				GAAP	ositive	
		Original		Final		Basis	legative)
REVENUES							
Taxes	\$	853,000	\$	853,000	\$	886,624	\$ 33,624
Licenses and permits		640,750		640,750		658,154	17,404
Fees and rentals		216,500		216,500		219,099	2,599
Charges for services		1,317,000		1,317,000		1,239,271	(77,729)
Intergovernmental		1,070,900		1,070,900		1,082,791	11,891
Fines and forfeitures		97,000		97,000		90,878	(6,122)
Interest		5,400		5,400		18,941	13,541
Other		129,804		129,804		292,113	 162,309
Total revenues		4,330,354	_	4,330,354		4,487,871	 157,517
EXPENDITURES							
Current:							
General government		3,235,988		3,235,988		2,838,809	397,179
Public safety		4,964,690		4,964,690		4,807,308	157,382
Highway and streets		1,484,211		1,484,211		1,473,707	10,504
Sanitation and health		912,223		912,223		911,172	1,051
Parks and recreation		1,725,586		1,725,586		1,917,378	(191,792)
Public works		855,955		855,955		362,025	493,930
Capital Outlay		654,845		654,845		605,638	49,207
Debt service:							
Principal		-		-		120,736	(120,736)
Interest and other charges						15,629	 (15,629)
Total expenditures		3,833,498		13,833,498		13,052,402	 781,096
(Deficiency) of revenues over							
expenditures	((9,503,144)		(9,503,144)		(8,564,531)	938,613
OTHER FINANCING SOURCES(USES)							
Operating transfers in		9,498,144		9,498,144		9,099,410	(398,734)
Capital lease		-		-		366,500	366,500
Sale of assets		5,000		5,000		73,188	 68,188
Total other financing sources (uses)	***********	9,503,144		9,503,144		9,539,098	 35,954
Net change in fund balance		-		-		974,567	974,567
Fund balance at beginning of year		604,908	*****	604,908		935,614	 330,706
Fund balance at end of year	\$	604,908	\$	604,908	<u>\$</u>	1,910,181	\$,305,273

CITY OF MINDEN, LOUISIANA Statement of Revenues, Expenditures and Changes in Fund Balances Budget and Actual Special Revenue Fund - Sales Tax Fund For the Year Ended September 30, 2019

				Variance with
			Actual	Final Budget
	Budgeted	Amounts	GAAP	Positive
	Original	Budget	Basis	(Negative)
REVENUES:				
Taxes - sales	\$ 3,170,000	\$ 3,170,000	\$ 2,995,860	\$ (174,140)
Interest	4,500	4,500	21,168	16,668
Total revenues	3,174,500	3,174,500	3,017,028	(157,472)
EXPENDITURES:				
General government -				
Collection expense	50,000	50,000	47,126	2,874
Miscellaneous	500	500	524	(24)
Total expenditures	50,500	50,500	47,650	2,850
Excess of revenues over expenditures	3,124,000	3,124,000	2,969,378	(154,622)
OTHER FINANCING (USES)				
Operating transfers out	(3,124,000)	(3,124,000)	(2,648,135)	475,865
Total other financing (uses)	(3,124,000)	(3,124,000)	(2,648,135)	475,865
Net change in fund balance	-	-	321,243	321,243
Fund balance at beginning of year	1,516,216	1,516,216	1,935,842	419,626
Fund balance at end of year	\$ 1,516,216	\$ 1,516,216	\$ 2,257,085	\$ 740,869

CITY OF MINDEN, LOUISIANA

Statement of Revenues, Expenditures and Changes in Fund Balances -Budget and Actual Special Revenue Fund - Sales Tax Fund Sewerage System For the Year Ended September 30, 2019

	Budgeted	Amounts	Actual GAAP	Variance with Final Budget Positive
	Original	Budget	Basis	(Negative)
REVENUES				
Sales taxes	\$ 3,170,000	\$ 3,170,000	\$ 2,995,860	\$ (174,140)
Interest	6,000	6,000	38,040	32,040
Total revenues	3,176,000	3,176,000	3,033,900	(142,100)
EXPENDITURES				
General government -				
Collection expense	50,000	50,000	47,125	2,875
Total expenditures	50,000	50,000	47,125	2,875
Excess of revenues over expenditures	3,126,000	3,126,000	2,986,775	(139,225)
OTHER FINANCING (USES)				
Operating transfers out	(3,126,000)	(3,126,000)	(2,874,516)	251,484
Total other financing (uses)	(3,126,000)	(3,126,000)	(2,874,516)	251,484
Net change in fund balance	-	-	112,259	112,259
Fund balance at beginning of year	2,608,488	2,608,488	3,027,927	419,439
Fund balance at end of year	\$ 2,608,488	\$ 2,608,488	\$ 3,140,186	\$ 531,698

CITY OF MINDEN, LOUISIANA CONDITION RATING OF THE CITY'S STREET SYSTEM For the year ended September 30, 2019

	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u> 2019</u>
# of City streets	338	338	338	338	327
Percentage of streets in good or better condition	74.0%	74.0%	76.63%	76.63%	66.36%
Percentage of streets in substandard condition	26.0%	26.0%	23.37%	23.37%	33.64%

Comparison of needed to actual maintenance/preservation:

Needed as of 1/1 (date of assessment)	\$4,363,000	\$4,363,000	\$4,316,748	\$4,316,748	\$7,790,674
Actual cost of improvements incurred as of 9/30	\$50,369	\$74,859	\$230,221	\$331,717	\$0

The condition of road pavement is measured by the City using a pavement management system which rates the condition of the pavement surfaces using a 1-5 rating scale assessing the following distress factors:

- Base failure
- Surface wear
- Effects of outside construction contractors which may cause damage to streets during various projects
- · Presence of potholes

The system is based on a condition rating system from 1 to 5. The rating scale used to classify roads in good or better condition (4-5), fair condition (3), and substandard condition (1-2). Roads which are rated 1 are considered highest priority for improvements. It is the City's policy to maintain at least 75% of its street system at a good or better condition level.

The City's condition assessment is determined every two years as the pavement conditions are monitored throughout this time.

The average cost per square yard to maintain the streets increased from \$12.10 for 2017 to \$16.14 for 2019.

City of Minden

Schedule of Changes in the Total OPEB Liability and Related Ratios September 30, 2019

Total OPEB Liability	2018	<u>3</u>	<u>2019</u>
Service costs	\$ 353	,798 \$	368,162
Interest	408	,348	424,844
Changes in assumptions		_	2,102,952
Benefits payments	(382	<u>,425</u>) _	(357,986)
Net change in total OPEB liability	379	,721	2,537,972
Total OPEB liability - beginning	9,895	,238	10,274,959
Total OPEB liability - ending	\$10,274	<u>,959</u> \$	512,812,931
Covered employee payroll Total OPEB liability as a percentage of covered	\$ 4,940	,521 \$	3 4,940,521
employee payroll	207	.97%	259.34%

Changes of Assumptions

Changes of assumptions and other inputs reflect the effect of changes in the discount rate eacg period. The following is the discount rate used:

2018	4.06%
2019	2.66%

Notes:

This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10 year trend is compiled, only information for those years for which information is available is presented.

No assets are accumulated in a trust that meets the criteria in GASB 75, paragraph 4, to pay related benefits.

City of Minden

Schedule of Proportionate Share of Net Pension Liability

September 30, 2019

						Employer's	w. e
						Proportionate	Plan
		_				Share of the Net	Fiduciary Net
	Employer's		Employer's			Pension Liability	Position as a
	Proportion of		oportionate			as a Percentage	Percentage of
	the Net	Sha	re of the Net	E	Employer's	of its Covered	the Total
Fiscal	Pension		Pension		Covered	Employee	Pension
Year	<u>Liability</u>		Liability	-	Payroll	Payroll	Liability
Municipal	Employees' Reti	reme	nt System				
2015	2.116933%	\$	7,562,018	\$	3,613,092	209.00%	66.18%
2016	2.113222%		8,611,486		3,775,921	229.00%	62.11%
2017	2.043600%		8,549,240		3,712,308	230.29%	62.49%
2018	1.949277%		8,071,328		3,558,828	226.80%	63.94%
2019	1.987815%		8,306,408		3,654,490	227.29%	64.68%
Municipal	Police Employee	s' Re	tirement Syst	em			
2015	0.430206%	\$	3,370,211	\$	1,705,932	198.00%	70.73%
2016	0.445268%	*	4,173,416	Ψ	1,294,652	322.00%	66.04%
2017	0.387770%		3,385,396		1,128,637	299.95%	70.08%
2017	0.382525%		3,233,890		1,128,882	286.47%	71.89%
2019	0.355512%		3,228,644		1,110,228	290.81%	71.01%

Notes:

The amounts presented have a measurement date of June 30, 2019.

This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10 year trend is compiled, only information for those years for which information is available is presented.

						Employer's	
						Proportionate	Plan
						Share of the Net	Fiduciary Net
	Employer's	E	Employer's			Pension Liability	Position as a
	Proportion of	Pr	oportionate			as a Percentage	Percentage of
	the Net	Sha	re of the Net	E	mployer's	of its Covered	the Total
Fiscal	Pension		Pension	(Covered	Employee	Pension
Year	Liability		Liability		Payroll	Payroll	Liability
Firefighter	s' Retirement Sys	stem					
2015	0.273126%	\$	1,474,113	\$	580,443	254.00%	72.45%
2016	0.282144%		1,845,477		895,307	206.00%	68.16%
2017	0.300465%		1,722,220		701,544	245.49%	73.55%
2018	0.339869%		1,954,953		809,175	241.60%	74.76%
2019	0.348884%		2,184,680		843,209	259.09%	73.96%
Louisiana S	State Employees'	Retir	ement System				
2015	0.00031%	\$	20,974	\$	3,462	606.00%	62.66%
2016	0.00034%	4	26,699	Ψ	6,231	428.00%	57.73%
2017	0.00031%		21,820		6,000	363.67%	62.54%
2018	0.00029%		20,051		6,000	334.18%	64.30%
2019	0.00029%		20,793		6,000	346.55%	62.90%
					-		

City of Minden

Schedule of Employer Contributions September 30, 2019

								Contribution
			Co	ntribution				as a
			in I	Relation to				Percentage
	Co	ntractually	Co	ntractually	Con	tribution	Employer's	of Covered
Fiscal	F	Required	F	Required	De	ficiency	Covered	Employee
Year	Со	ntribution	Co	ntribution	(E	Excess)	Payroll	Payroll
			\					
Municipa	l Em	ployees' Re	etiren	nent Systen	n			
2015	\$	709,988	\$	709,988	\$		\$ 3,594,876	19.75%
2016	Φ	746,485	φ	746,485	Ψ	•	3,650,165	20.45%
2010		· ·		•		-	· ·	
		853,862		853,862		-	3,680,679	23.20%
2018		897,155		897,155		-	3,556,680	25.22%
2019		976,716		976,716		-	3,698,240	26.41%
Municina	i Dali	ias Employ	0001	Datinam ant	Curata			
-		ice Employ			•	m		
2015	\$	360,404	\$	360,404	\$	-	\$ 1,165,145	30.93%
2016		376,862		376,862		-	1,254,048	30.05%
2017		343,511		343,511		•	1,089,842	31.52%
2018		356,430		356,430		-	1,146,021	31.10%
2019		341,311		341,311		-	1,056,663	32.30%

Notes:

This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10 year trend is compiled, only information for those years for which information is available is presented.

Fiscal Year	F	ntractually Required entribution	in I Cor F	ntribution Relation to ntractually Required ntribution	Contribution E			nployer's overed Payroll	Contribution as a Percentage of Covered Employee Payroll
Firefighte	rs' R	Retirement	Syste	m					
2015 2016 2017	\$	165,271 231,949 185,554	\$	165,271 231,949 185,554	\$	- - -	Ģ	575,259 981,338 726,019	28.73% 23.64% 25.56%
2018 2019		218,989 223,321		218,989 223,321		- -	826,374 833,918		26.50% 26.78%
Louisiana	Stat	e Employe	es' Re	etirement S	ystem				
2015 2016 2017	\$	1,637 2,322 2,242	\$	1,637 2,322 2,242	\$	<u>-</u> -	\$	4,385 6,000 6,000	37.33% 38.70% 37.37%
2018 2019		2,368 2,382		2,368 2,382		-		6,000 6,000	39.47% 39.70%

SUPPLEMENTARY INFORMATION

Supplementary information includes financial statements and schedules not required by the GASB, nor a part of the basic financial statements, but are presented for purposes of additional analysis.

Such statements and schedule include:

- Combining Statements Nonmajor governmental funds
- Budgetary Comparison Schedules Nonmajor governmental funds
- Schedule of Compensation Paid Board Members
- Schedule of Compensation, Benefits and Other Payments to Agency Head

CITY OF MINDEN, LOUISIANA Combining Balance Sheet Non-Major Governmental Funds September 30, 2019

			Spec	ial Revenue	<u></u>	
		Drug sk Force Fund		efunding Bonds ries, 2002	TIF	District #1
ASSETS Cash and cash equivalents Investments Accounts receivable	\$	41,597	\$	590,939 6,343	\$	30,925
TOTAL ASSETS	<u>\$</u>	41,597	\$	597,282	\$	32,333
LIABILITIES AND FUND BALANCES LIABILITIES						
Accounts, salaries, and other payables	\$	-	\$	-	\$	**
FUND BALANCES Restricted Assigned TOTAL FUND BALANCES		41,597		597,282		32,333
TOTAL LIABILITIES AND FUND BALANCES	\$	41,597	\$	597,282	\$	32,333

	ebt Service	De	apital Project	_	Special Revenue			
Total Nonmajor Governmental Funds	Sales Tax Refunding Bonds, eries 2010	R	Capital nprovements Street Fund		IF District #4	IF District #2	TIF	
\$ 920,935 590,939 15,623	289,623	\$	334,825	•	5,724	709 - 147	217,532 - 7,725	\$
\$ 1,527,497	289,623	\$	334,825	\$	5,724	856	225,257	<u>\$</u>
\$ -		\$		\$	_		-	<u>\$</u>
1,192,672 334,825 1,527,497	289,623		334,825 334,825	_	5,724	856 	225,257	
\$ 1,527,497	289,623	\$	334,825	\$	5,724	856	225,257	\$

CITY OF MINDEN, LOUISIANA Combining Statement of Revenues, Expenditures and Changes in Fund Balances Non-Major Governmental Funds For the Year Ended September 30, 2019

		Special Revenu	<u>e</u>
	Drug Task Force Fund	Refunding Bonds Series, 2002	TIF District #1
REVENUES			
Sales and use tax	\$ -	\$ -	\$ 15,223
Fines and forfeitures	4,866	-	-
Interest	-	11,138	198
Other revenues	360	_	-
Total revenues	5,226	11,138	15,421
EXPENDITURES			
Current:			
General government	-	-	2,419
Public safety	8,820	-	-
Debt service:			
Principal	-	-	-
Interest and other charges	***		-
Total expenditures	8,820	-	2,419
Excess (deficiency) of revenues over			
(under) expenditures	(3,594)	11,138	13,002
OTHER FINANCING SOURCES			
Operating transfers in			
Total other financing sources	<u> </u>	-	<u></u>
Net change in fund balances	(3,594)	11,138	13,002
Fund balances beginning	45,191	586,144	19,331
Fund balances ending	<u>\$ 41,597</u>	\$ 597,282	\$ 32,333

		Special Rev	enue	; 		Capital Projects	De	bt Service	
TIF	District #2	TIF Distric	t #3	TIF District #4		Capital Improvements Street Fund	R	ales Tax efunding Bonds, ries 2010	Total Nonmajor vernmental Funds
\$	102,019	\$	394	\$ 133	\$	-	\$		\$ 117,769
	-		-	-		-		-	4,866
	1,338		-	43		-		1,427	14,144
									 360
	103,357		394	176		BA .		1,427	 137,139
	1,434		4	2		-		-	3,859
	-		-	-		-		-	8,820
	-		-	-		-		325,000	325,000
								26,900	 26,900
	1,434		4	2				351,900	 364,579
	101,923	:	390	174		-		(350,473)	(227,440)
	-			<u></u>	****	120,000		356,362	 476,362
						120,000	-	356,362	 476,362
	101,923	3	390	174		120,000		5,889	248,922
	123,334		166	5,550		214,825		283,734	 1,278,575
\$	225,257	\$ 8	356	\$ 5,724	\$	334,825	\$	289,623	\$ 1,527,497

CITY OF MINDEN, LOUISIANA Statement of Revenues, Expenditures, and Changes in Fund BalancesBudget and Actual Nonmajor Governmental Fund - TIF District #1 Year Ended September 30, 2019

		Budgeted	Amo	<u>ounts</u>		Actual GAAP	Variance with Final Budget Positive		
		Original	*****	Final		Basis		legative)	
REVENUES									
Sales and use tax	\$	10,000	\$	10,000	\$	15,223	\$	5,223	
Interest		20		20		198		178	
Total revenues		10,020		10,020		15,421		5,401	
EXPENDITURES									
Current:									
General government		8,140		8,140		2,419		5,721	
Total expenditures		8,140		8,140		2,419		5,721	
Excess of revenues over expenditures		1,880		1,880		13,002		11,122	
Fund balance at beginning of year	·	12,921	_	12,921		19,331		6,410	
Fund balance at end of year	\$	14,801	\$	14,801	<u>\$</u>	32,333	\$	17,532	

CITY OF MINDEN, LOUISIANA Statement of Revenues, Expenditures, and Changes in Fund Balances-Budget and Actual Nonmajor Governmental Fund - TIF District #2

Year Ended September 30, 2019

	Budgeted Amounts Original Final					Actual GAAP Basis	Variance with Final Budget Positive (Negative)		
REVENUES									
Sales and use tax	\$	85,000	\$	85,000	\$	102,019	\$	17,019	
Interest		100		100		1,338		1,238	
Total revenues		85,100		85,100		103,357		18,257	
EXPENDITURES									
Current:									
General government		1,190		1,190		1,434		(244)	
Total expenditures		1,190		1,190		1,434		(244)	
Excess of revenues over expenditures		83,910		83,910		101,923		18,013	
Fund balance at beginning of year		122,681		122,681		123,334		653	
Fund balance at end of year	\$	206,591	\$:	206,591	\$	225,257	\$	18,666	

CITY OF MINDEN, LOUISIANA Statement of Revenues, Expenditures, and Changes in Fund BalancesBudget and Actual Nonmajor Governmental Fund - TIF District #3 Year Ended September 30, 2019

		idgeted ginal		<u>ınts</u> 'inal	G.	ctual AAP sasis	Final Pos	nce with Budget sitive gative)
								
REVENUES								
Sales and use tax	<u>\$</u>	300	\$	300	<u>\$</u> _	394	\$	94
Total revenues		300		300		394		94
EXPENDITURES								
Current:								
General government		4		4		4		
Total expenditures		4	Vasteratoratora	4		4		
Excess of revenues over expenditures		296		296		390		94
Fund balance at beginning of year		468		468		466		(2)
Fund balance at end of year	\$	<u>764</u>	\$	764	\$	856	\$	92

CITY OF MINDEN, LOUISIANA Statement of Revenues, Expenditures, and Changes in Fund BalancesBudget and Actual Nonmajor Governmental Fund - TIF District #4 Year Ended September 30, 2019

	Budgeted riginal	 o <u>unts</u> Final	C	Actual SAAP Basis	Fina P	ance with al Budget ositive egative)
REVENUES Sales and use tax Interest Total revenues	\$ 3,900	\$ 3,900	\$	133 43 176	\$	(3,767) 43 (3,724)
EXPENDITURES Current: General government Total expenditures	 <u>55</u> <u>55</u>	 <u>55</u> 55		2 2		53 53
Excess of revenues over expenditures	3,845	3,845		174		(3,671)
Fund balance at beginning of year	 5,809	 5,809		5,550		(259)
Fund balance at end of year	\$ 9,654	\$ 9,654	\$	5,724	\$	(3,930)

CITY OF MINDEN, LOUISIANA Statement of Revenues, Expenditures, and Changes in Fund BalancesBudget and Actual Nonmajor Governmental Fund - Sales Tax Refunding Bonds, Series 2010 Year Ended September 30, 2019

	<u>Budgeted</u> Original	l Amounts Final	Actual GAAP Basis	Variance with Final Budget Positive (Negative)
REVENUES				
Interest	\$ 250	\$ 250	\$ 1,427	\$ 1,177
Total revenues	250	250	1,427	1,177
EXPENDITURES				
Debt service:				
Principal	325,000	325,000	325,000	-
Interest and other charges	27,500	27,500	26,900	600
Total expenditures	352,500	352,500	351,900	600
Excess (deficiency) of revenues over				
(under) expenditures	(352,250)	(352,250)	(350,473)	1,777
OTHER FINANCING SOURCES				
Transfers in	352,250	352,250	356,362	4,112
Total other financing sources	352,250	352,250	356,362	4,112
Net change in fund balance	-	~	5,889	5,889
Fund balance at beginning of year	282,285	282,285	283,734	1,449
Fund balance at end of year	\$ 282,285	\$ 282,285	\$ 289,623	\$ 7,338

CITY OF MINDEN, LOUISIANA

Schedule of Compensation Paid Board Members For the Year Ended September 30, 2019

The City of Minden, Louisiana paid the following amounts for compensation to the mayor and members of the City Council as of September 30, 2019:

			Car	
	Compensation		Allowance	
Mayor -				
Tommy Davis*	\$	19,385	\$	-
Terry L. Gardner**		61,385		4,500
City Council				
Fayrine A. Kennon-Gilbert*		2,908		300
Benny Gray*		2,908		300
Wayne Edwards*		2,908		300
Mike Toland*		2,908		300
Vincen Bradford		12,115		1,200
Herber Taylor, III**		9,208		900
Terika Williams-Walker**		9,208		900
Keith Beard**		9,208		900
Pam Bloxom**		9,208		900
	\$	141,349	\$	10,500

^{*} Served during 10/1/18 - 12/31/18

^{**} Served during 1/1/19 - 9/30/19

CITY OF MINDEN, LOUISIANA

Schedule of Compensation, Benefits and Other Payments to Agency Head For the Year Ended September 30, 2019

Agency Head: <u>Purpose</u>	1 10/1/1	Tommy Davis, Mayor 10/1/18 - 12/31/18 Amount		Terry L. Gardner, Mayor 1/1/19 - 9/30/19 Amount	
<u>r urpose</u>		inouit		amount	
Salary	\$	19,385	\$	61,385	
Benefits - insurance		428		-	
Benefits - retirement		720		16,299	
Car Allowance		449		4,500	
Cellphone		1,020		-	
Conference fees		_		375	
Housing		-		1,698	
Meals		-		37	
Vehicle		1,027		-	



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AMERICAN INSTITUTE OF

CERTIFIED PUBLIC ACCOUNTANTS

SOCIETY OF LOUISIANA CERTIFIED PUBLIC ACCOUNTANTS

INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Honorable Mayor and the City Council City of Minden, Louisiana

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Minden, Louisiana, as of and for the year ended September 30, 2019, and the related notes to the financial statements, which collectively comprise the City of Minden, Louisiana's basic financial statements and have issued our report thereon dated June 17, 2020. We issued an adverse opinion on the aggregate discretely presented component units and an unmodified opinion on the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information.

Our report includes a reference to other auditors who audited the financial statements of City of Minden, Employee Benefit Plan & Trust as described in our report on the City of Minden, Louisiana's financial statements. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors.

Internal Control over Financial Reporting

In planning and performing our audit, we considered the City of Minden, Louisiana's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies, and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described in the accompanying schedule of findings and questioned costs, we identified certain deficiencies in internal control that we consider to be material weaknesses and significant deficiencies.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency or combination of deficiencies, in internal

control such that there is a reasonable possibility that a material misstatement of the City's financial statements will not be prevented, or detected and corrected on a timely basis. We consider the deficiency, described in the accompanying schedule of findings and questioned costs as item 2019-01 to be a material weakness.

A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiency described in the accompanying schedule of findings and questioned costs as item 2019-02 to be a significant deficiency.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City of Minden, Louisiana's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed sic instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards* and are described in the accompanying schedule of year findings and questioned costs as item 2019-03 through 2019-05.

City of Minden, Louisiana's Response to Findings

Wese Martin & Cale LLC

The City of Minden, Louisiana's response to the findings identified in our audit is described in the accompanying schedule of findings and questioned costs. The City of Minden, Louisiana's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose. Although the intended use of these reports may be limited, under Louisiana Revised State 24:513, this report is distributed by the Office of the Louisiana Legislative Auditor as a public document.

Minden, Louisiana

June 17, 2020

WISE, MARTIN & COLE, L.L.C.

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SOCIETY OF LOUISIANA CERTIFIED PUBLIC ACCOUNTANTS

INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

To the Honorable Mayor and the City Council City of Minden, Louisiana

Report on Compliance for Each Major Federal Program

We have audited the City of Minden, Louisiana's compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of the City of Minden, Louisiana's major federal programs for the year ended September 30, 2019. City of Minden, Louisiana's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of the City of Minden, Louisiana's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the City of Minden, Louisiana's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the City of Minden, Louisiana's compliance.

Opinion on Each Major Federal Program

In our opinion, the City of Minden, Louisiana, complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended September 30, 2019.

Report on Internal Control over Compliance

Management of the City of Minden, Louisiana, is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the City of Minden, Louisiana's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City of Minden, Louisiana's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Minden, Louisiana

Wise Martin & Cole LLC

June 17, 2020

CITY OF MINDEN, LOUISIANA Schedule of Expenditures of Federal Awards for the Year Ended September 30, 2019

Federal grantor/Pass-through Grantor/Program or Cluster Title	Federal CFDA Number	Pass through Entity Identifying Number		Total Federal Expenditures	
U.S. Department of Transportation					
Program:					
Airport Improvement Program	20.106			\$	462,035
Department of Transportation					
Passed Through Louisiana Department of					
Transportation and Development (DOTD)					
Passed Through Louisiana Highway Safety Commission					
2019 Special Enforcement Wage - Minden					
Police Department 2019 Special Enforcement Wage - Minden	20.600	2019-35-35	\$ 1,917		
Police Department	20.607	2019-35-35	891		2,808
Total Department of Transportation					464,843
U.S. Department of Housing and Urban Developme	ent				
Passed through Louisiana Office of Community D	evelopment:				
Community Development Block Grant	14.228	2000356767		\$	816,972
Department of Justice					
Passed Through Louisiana Commission on Law Enforcement					
K9 Narcotics Unit	16.738	2017-DJ-01-46	533		3,719
Total expenditures of federal awards				\$	1,285,534

See accompanying notes to schedule of expenditures of federal awards.

CITY OF MINDEN, LOUISIANA NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS For the Year Ended September 30, 2019

NOTE A – BASIS OF PRESENTATION

The accompanying schedule of expenditures of federal awards (the Schedule) includes the federal award activity of the City of Minden, Louisiana under programs of the federal government for the year ended September 30, 2019. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the City of Minden, Louisiana, it is not intended to and does not present the financial position, changes in net position, or cash flows of City of Minden, Louisiana.

NOTE B - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Expenditures reported on the Schedule are reported on the modified accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

NOTE C - INDIRECT COST RATE

The City of Minden, Louisiana has elected not to use the 10% de minimis indirect cost rate allowed under the Uniform Guidance.

CITY OF MINDEN, LOUISIANA SCHEDULE OF FINDINGS & QUESTIONED COSTS For the Year Ended September 30, 2019

SUMMARY OF AUDITOR'S RESULTS

Financial Statement Audit

- 1. The type of audit report issued was an adverse opinion on the aggregate discretely presented component units and an unmodified opinion on the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information.
- 2. There was two significant deficiencies required to be disclosed by *Government Auditing Standards* issued by the Comptroller General of the United States of America. One of the significant deficiencies were considered to be a material weakness.
- 3. There were three instances of noncompliance, as defined by *Government Auditing Standards*, to the basic financial statements.

Audit of Federal Awards

- 4. There were no items in internal control over major federal award programs required to be disclosed.
- 5. The auditor's report on compliance for the major federal award programs for City of Minden, Louisiana expresses an unmodified opinion on all major federal programs.
- 6. There were no audit findings that are required to be reported in accordance with 2 CFR section 200.516(a).
- 7. Major program: CFDA #14.228 Community Development Block Grant
- 8. The threshold used for distinguishing between Type A and B programs was \$750,000.
- 9. City of Minden, Louisiana does not qualify as a low-risk auditee under Uniform Guidance.

FINDINGS - FINANCIAL STATEMENT AUDIT

2019-01 Internal controls over financial reporting

Origination date: Fiscal year ended September 30, 2018

<u>Criteria</u>: Good internal controls over financial reporting requires that accounting records contain up-to-date, accurate and complete information to ensure that the financial data and accruals are accurate at year-end.

Condition found:

During out testing of year end balances, we noted significant adjustments were needed to address year end balances of cash, accounts receivable, accounts payable, interfund receivables and payables. The City recognized and approved the necessary adjustments to correct.

Our tests revealed:

- Lack of reconciliations of balances of inventory, utility receivables, accounts payable, interfund receivables/payables to the general ledger.
- Lack of procedures in place to capture all receivables and payables.

CITY OF MINDEN, LOUISIANA SCHEDULE OF FINDINGS & QUESTIONED COSTS For the Year Ended September 30, 2019

 Our test of journal entries revealed, several journal entries being made improperly, without being approved before being recorded.

Cause: City implemented new accounting software

Effect: The City's controls over year-end reporting may not identify material misstatements on a timely basis.

Recommendation:

The City should establish quality control procedures to ensure that year-end reporting is complete an accurate.

View of Responsible Office and Corrective Action Plan

See management's response on attached letter.

2019-02 Controls over collections

Origination date: Fiscal year ended September 30, 2016

<u>Criteria</u>: Internal controls should be in place to ensure that adequate controls exist over decentralized collections of revenues.

<u>Condition</u>: During our audit, we noted a lack of controls over the collection process over police department fines.

Cause:

Collections of cash bonds and fines in the police department are handled by persons who are also
responsible for preparing deposits, taking deposits to the bank, and reconciling disposition of tickets in
monthly police reports and/or ticket software. The reconciliation is not performed by someone outside
of the collection process. Cash was not being deposited daily.

<u>Effect</u>: Without proper segregation of duties over collections, errors or irregularities could occur and not be detected.

<u>Recommendation</u>: We suggest that City implement procedures to segregate duties of cash collections, and establish controls over collections to include reconciliations, daily deposits, and structuring procedures to minimize collections by employees outside of collections department.

<u>View of Responsible Office and Corrective Action Plan</u> See management's response on attached letter.

2019-03 General capital assets recordkeeping

Origination date: Fiscal year ended September 30, 2018

CITY OF MINDEN, LOUISIANA SCHEDULE OF FINDINGS & QUESTIONED COSTS

For the Year Ended September 30, 2019

<u>Criteria</u>: Louisiana Revised Statutes 24:515B requires the municipality to maintain records of its capital assets. The listing of capital assets is to be updated each year for assets acquired and disposed. Failure to identify and periodically account for municipal assets/property exposes the municipality to possible loss, theft and misuse of assets.

Condition:

We observed items which were not added to the City's capital asset inventory by responsible officials

We observed items which had missing or incorrectly recorded serial numbers on the inventory list.

We observed items test had insufficient locations recorded for easily locating the item's whereabouts.

We could not locate seven items.

 City maintains an internal inventory of equipment, but no separate listing for land, land improvements, building and building improvements with project description, the year completed, funding source and

dollar amounts.

Cause: Unknown

Effect: The City's internal asset listing was not updated for additions and deletions, or correct details such as

serial numbers, dates, or location.

Recommendation:

We recommend that the City use tags on all inventory with a number to trace back to the internal list. We also recommend that the City develop steps to ensure that its inventory of capital assets is updated with correct and detailed descriptions, serial numbers, year of acquisition, method of acquisition (e.g. purchase, donation, etc.)

location, funding source, cost or estimated cost, salvage value and estimated useful life.

View of Responsible Office and Corrective Action Plan

See management's response on attached letter.

2019-04 Deposits in excess of adequate security

Origination date: Fiscal year ended September 30, 2017

Criteria: According to LSA RS 39:1225, adequate security is to be pledged by the City for deposits in excess of

federal depository insurance.

Condition: As of September 30, 2019, the City had approximately \$758,058 in deposits with a local bank,

which were not adequately secured.

Cause: Unknown

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CITY OF MINDEN, LOUISIANA SCHEDULE OF FINDINGS & QUESTIONED COSTS For the Year Ended September 30, 2019

<u>Recommendation</u>: We recommend that management monitor its bank balances and compare with the values of pledged securities with the banks on a monthly basis to ensure that bank balances in excess of federal depository insurance are adequately secured.

Consideration should be given to bank balances held with bank and brokerage firms to ensure that investments in certificates of deposits are included in the review.

View of Responsible Office and Corrective Action Plan See management's response on attached letter.

2019-05 Budget compliance

Origination date: Fiscal year ended September 30, 2019

Criteria: Local Government Budget Act (LGBA) governs budget process of the City.

Condition: Actual revenues of the Sales Tax fund did not exceed budgeted revenues by more than 5%.

Cause: The City Council did not adopt proposed amendment to the Sales Tax fund budget for 2019.

Effect: The City was not in compliance with the Local Government Budget Act.

<u>Recommendation</u>: We recommend that the City Council consider proposed amendments to the budget to take steps to ensure the City complies with the Local Government Budget Act.

<u>View of Responsible Office and Corrective Action Plan</u> See management's response on attached letter.



CITY OF MINDEN, LOUISIANA SUMMARY SCHEDULE OF PRIOR YEAR AUDIT FINDINGS

For the Year Ended September 30, 2019

2018-01 Controls over financial reporting

Finding: During the year, we noted significant adjustments to year end balances were needed due to a lack of controls over the financial reporting process.

Status: Not resolved, see 2019-01.

2018-02 Controls over collections

Finding: City had a lack of controls over the collection process.

Status: Not resolved, see 2019-02.

2018-03 General capital asset recordkeeping

Finding: City failed to maintain records of its capital assets.

Status: Not resolved, see 2019-03.

2018-04 Deposits in excess of adequate security

Finding: The City had deposits in the local banks that were not adequately secured.

Status: Not resolved, see finding 2019-04

2018-05 Public bid law requirements

Finding: The City did not follow public bid law requirements for purchases of airplane and jet fuel and for equipment purchases.

Status: Resolved.

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June 15, 2020

Louisiana Legislative Auditor 1600 North Third Street Baton Rouge, LA70804-9397

To whom it may concern,

In reference to the City of Minden's Annual Financial Report for the year ended Sept. 30, 2019 and the Schedule of Findings & Questioned Costs, the management of the City of Minden would like to provide the following response:

2019-01- Internal controls over financial reporting

The City will implement procedures and policies to ensure that the year-end reporting will be accurate and complete, specifically in reference to the reconciliation of balances of Inventory, AP and AR, Interfund receivables and payables. Furthermore, Assistant City Clerk has been advised to seek approval from the City Clerk before recording journal entries. Also the City Clerk has been advised to approve year-end balances before closing out the FY (check and approve balance sheets on a monthly basis).

2019-02 - Controls over collections

The Police department will be advised, again, of "Segregation of Duties" in the day-to-day operations. Daily depositing of cash will be enforced. A proposal to the Police department will be made to collect cash payments in another department. A system to allow Credit card and online payments will be made available.



2019-03 - General capital assets recordkeeping

All department supervisors have been advised of the lack of accuracy in the yearly inventory. A tag system for all inventory items has been established. The City will follow the recommendation from the auditors to increase information (detailed description, etc) for each capital asset item

2019-04-Deposits in excess of adequate security

The Finance Department was instructed once more to confirm monthly compliance with LSA RS 39:1225. The City also arranged controls through the banks to ensure that adequate security is pledged for deposits in excess of federal depository insurance.

2019-05 - Budget compliance

The City Clerk provided a budget amendment proposal for approval by the City Council (Council meeting December 02, 2019. A Council majority did not adopt the proposed amendment for unknown reasons even when advised of the consequences. Therefore, the City did not comply with the Local Government Budget Act.

If there are any further questions need to be answered, please feel free to contact me.

Yours very truly

Terry Gardner

Mayor, City of Minden

Terry L. Gardner Mayor

Terika Williams-Walker Councilwoman - District B Michael Fluhr City Clerk-Treasurer

Vincen Bradford Councilman - District C L. Charles Minifield City Attorney

Keith Beard Councilman - District D Herbert Taylor, III Councilman - District A

Pam Bloxom Councilwoman - District E



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INDEPENDENT ACCOUNTANT'S REPORT ON APPLYING AGREED-UPON PROCEDURES

To the Board of Directors of the City of Minden and the Louisiana Legislative Auditor:

We have performed the procedures enumerated below, which were agreed to by City of Minden and the Louisiana Legislative Auditor (LLA) on the control and compliance (C/C) areas identified in the LLA's Statewide Agreed-Upon Procedures (SAUPs) for the fiscal period October 1, 2018 through September 30, 2019. The Entity's management is responsible for those C/C areas identified in the SAUPs.

This agreed-upon procedures engagement was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and applicable standards of *Government Auditing Standards*. The sufficiency of these procedures is solely the responsibility of the specified users of this report. Consequently, we make no representation regarding the sufficiency of the procedures described below either for the purpose for which this report has been requested or for any other purpose.

City response to exceptions are attached to this report. The procedures and associated findings are as follows:

Written Policies and Procedures

- 1. Obtain the entity's written policies and procedures and observe that they address each of the following categories and subcategories (if applicable to public funds and the entity's operations):
 - a) Budgeting, including preparing, adopting, monitoring, and amending the budget

Written policies and procedures were obtained and address all of the functions above.

b) **Purchasing**, including (1) how purchases are initiated; (2) how vendors are added to the vendor list; (3) the preparation and approval process of purchase requisitions and purchase orders; (4) controls to ensure compliance with the public bid law; and (5) documentation required to be maintained for all bids and price quotes.

Exception: Written policies and procedures were obtained and address all of the functions above except for how purchases are initiated and how vendors are added to the vendor list.

c) Disbursements, including processing, reviewing, and approving

Written policies and procedures were obtained and address all of the functions above.

d) *Receipts/Collections*, including receiving, recording, and preparing deposits. Also, policies and procedures should include management's actions to determine the completeness of all collections for each type of revenue or agency fund additions (e.g. periodic confirmation with outside parties, reconciliation to utility billing after cutoff procedures, reconciliation of traffic ticket number sequences, agency fund forfeiture monies confirmation).

Written policies and procedures were obtained and address all of the functions above.

e) *Payroll/Personnel*, including (1) payroll processing, and (2) reviewing and approving time and attendance records, including leave and overtime worked.

Written policies and procedures were obtained and address all of the functions above.

f) *Contracting*, including (1) types of services requiring written contracts, (2) standard terms and conditions, (3) legal review, (4) approval process, and (5) monitoring process

Written policies and procedures were obtained and address all of the functions above.

g) Credit Cards (and debit cards, fuel cards, P-Cards, if applicable), including (1) how cards are to be controlled, (2) allowable business uses, (3) documentation requirements, (4) required approvers of statements, and (5) monitoring card usage (e.g., determining the reasonableness of fuel card purchases)

Written policies and procedures were obtained and address all of the functions above.

h) *Travel and expense reimbursement*, including (1) allowable expenses, (2) dollar thresholds by category of expense, (3) documentation requirements, and (4) required approvers

Written policies and procedures were obtained and address all of the functions above.

i) *Ethics*, including (1) the prohibitions as defined in Louisiana Revised Statute 42:1111-1121, (2) actions to be taken if an ethics violation takes place, (3) system to monitor possible ethics violations, and (4) requirement that all employees, including elected officials, annually attest through signature verification that they have read the entity's ethics policy.

Exception: Written policies and procedures were obtained and address all of the functions above except for having a system to monitor possible ethics violations and requiring all employees,

including elected officials, to annually attest through signature verification that they have read the entity's ethic policy.

j) *Debt Service*, including (1) debt issuance approval, (2) EMMA reporting requirements, (3) debt reserve requirements, and (4) debt service requirements.

Written policies and procedures were obtained and address all of the functions above.

k) Disaster Recovery/Business Continuity, including (1) identification of critical data and frequency of data backups, (2) storage of backups in a separate physical location isolated from the network, (3) periodic testing/verification that backups can be restored, (4) use of antivirus software on all systems, (5) timely application of all available system and software patches/updates, and (6) identification of personnel, processes, and tools needed to recover operations after a critical event.

Exception: No written policy or procedures provided.

Bank Reconciliations

3. Obtain a listing of client bank accounts for the fiscal period from management and management's representation that the listing is complete. Ask management to identify the entity's main operating account. Select the entity's main operating account and randomly select 4 additional accounts (or all accounts if less than 5). Randomly select one month from the fiscal period, obtain and inspect the corresponding bank statement and reconciliation for selected each account, and observe that:

Management provided a complete list of the bank accounts and representation that the listing was complete. Management also identified the City's main operating bank account.

a) Bank reconciliations include evidence that they were prepared within 2 months of the related statement closing date (e.g., initialed and dated, electronically logged);

No exceptions noted.

b) Bank reconciliations include evidence that a member of management/board member who does not handle cash, post ledgers, or issue checks has reviewed each bank reconciliation (e.g., initialed and dated, electronically logged); and

Exception: The City Clerk asserts that he reviewed the bank reconciliations, however, there was no written evidence that the bank reconciliations were reviewed. In addition, the City Clerk has the authority to post ledgers.

c) Management has documentation reflecting that it has researched reconciling items that have been outstanding for more than 12 months from the statement closing date, if applicable.

Of the five accounts tested, four of the accounts had no outstanding items for more than 12 months from the statement closing date.

<u>Exception:</u> One of the five bank accounts did not have documentation reflecting that management has researched reconciling items that have been outstanding for more than 12 months.

Collections

4. Obtain a listing of <u>deposit sites</u> for the fiscal period where deposits for cash/checks/money orders (cash) are prepared and management's representation that the listing is complete. Randomly select 5 deposit sites (or all deposit sites if less than 5).

The City of Minden has provided us with the required list and representation that the listing is complete and accurate.

5. For each deposit site selected, obtain a listing of <u>collection locations</u> and management's representation that the listing is complete. Randomly select one collection location for each deposit site (i.e. 5 collection locations for 5 deposit sites), obtain and inspect written policies and procedures relating to employee job duties (if no written policies or procedures, inquire of employees about their job duties) at each collection location, and observe that job duties are properly segregated at each collection location such that:

The City of Minden has provided us with the required list and representation that the listing is complete and accurate.

a) Employees that are responsible for cash collections do not share cash drawers/registers.

Employees collecting cash in the Utility Department-Permits do not share cash drawers/registers.

Exception:

- Employees in the Police Department and Drug Task Force do not have a cash drawer/register; however the money is locked up in a safe that can be accessed by two employees.
- Two employees can access the General fund drawer.
- b) Each employee responsible for collecting cash is not responsible for preparing/making bank deposits, unless another employee/official is responsible for reconciling collection documentation (e.g. pre-numbered receipts) to the deposit.

Exception: There is one employee in the Police Department and one employee in the Drug Task Force that is responsible for collecting cash is also responsible for preparing and making the deposit. There are no other employees who reconcile the deposit to the collection documentation.

c) Each employee responsible for collecting cash is not responsible for posting collection entries to the general ledger or subsidiary ledgers, unless another employee/official is responsible for reconciling ledger postings to each other and to the deposit.

Exception: There is one employee in the Police Department and one employee in the Drug Task Force that is responsible for collecting cash and is also responsible for posting to the general ledger. There are no other employees who reconcile the ledger postings to each other and to the deposit.

d) The employee(s) responsible for reconciling cash collections to the general ledger and/or subsidiary ledgers, by revenue source and/or agency fund additions are not responsible for collecting cash, unless another employee verifies the reconciliation.

Exception: The employee responsible for reconciling cash collections to the general ledger for the Drug Task Force fund is responsible for collecting cash.

6. Inquire of management that all employees who have access to cash are covered by a bond or insurance policy for theft.

Exception: Employees of recreation center and airport are not bonded. Bond for City clerk, Police Chief, police employees, Main Street director, and Mayor were obtained starting May, 2019.

7. Randomly select two deposit dates for each of the 5 bank accounts selected for procedure #3 under "Bank Reconciliations" above (select the next deposit date chronologically if no deposits were made on the dates randomly selected and randomly select a deposit if multiple deposits are made on the same day). Obtain supporting documentation for each of the 10 deposits and:

Of the five bank accounts tested in procedure #3 under "Bank Reconciliations", only one account had deposits prepared during the fiscal period.

a) Observe that receipts are sequentially pre-numbered.

No exceptions noted

b) Trace sequentially pre-numbered receipts, system reports, and other related collection documentation to the deposit slip.

No exceptions noted

c) Trace the deposit slip total to the actual deposit per the bank statement.

No exceptions noted

d) Observe that the deposit was made within one business day of receipt at the collection location (within one week if the depository is more than 10 miles from the collection location or the deposit is less than \$100).

No exceptions noted

e) Trace the actual deposit per the bank statement to the general ledger.

No exception noted

Non-Payroll Disbursements (excluding card purchases/payments, travel reimbursements, and petty cash purchases)

8. Obtain a listing of locations that process payments for the fiscal period and management's representation that the listing is complete. Randomly select 5 locations (or all locations if less than 5).

Management provided us with listing of locations that process payments and representation that the listing is complete.

- 9. For each location selected under #8 above, obtain a listing of those employees involved with non-payroll purchasing and payment functions. Obtain written policies and procedures relating to employee job duties (if the agency has no written policies and procedures, inquire of employees about their job duties), and observe that job duties are properly segregated such that:
 - a) At least two employees are involved in initiating a purchase request, approving a purchase, and placing an order/making the purchase.

Exception: One of the three locations (Manual checks written at City Hall) has only one employee involved in initiating a purchase request, approving a purchase, and placing an order/making the purchase.

b) At least two employees are involved in processing and approving payments to vendors.

Exception: One of the three locations (Manual checks written at City Hall) has only one employee involved in processing and approving payments to vendors.

c) The employee responsible for processing payments is prohibited from adding/modifying vendor files, unless another employee is responsible for periodically reviewing changes to vendor files.

Exception: The employees responsible for processing payments at each location are not prohibited from adding/modifying vendor files. No other employee is responsible for periodically reviewing changes to vendor files.

d) Either the employee/official responsible for signing checks mails the payment or gives the signed checks to an employee to mail who is not responsible for processing payments.

Exception: The employees responsible for processing payments at each location are given the checks back after they are signed to mail the payments.

10. For each location selected under #8 above, obtain the entity's non-payroll disbursement transaction population (excluding cards and travel reimbursements) and obtain management's representation that the population is complete. Randomly select 5 disbursements for each location, obtain supporting documentation for each transaction and:

Management provided us with listing of entity disbursements and representation that the population is complete.

a) Observe that the disbursement matched the related original invoice/billing statement.

No exceptions noted.

b) Observe that the disbursement documentation included evidence (e.g., initial/date, electronic logging) of segregation of duties tested under #9, as applicable.

No exceptions noted.

Travel and Travel-Related Expense Reimbursements (excluding card transactions)

11. Obtain from management a listing of all travel and travel-related expense reimbursements during the fiscal period and management's representation that the listing or general ledger is complete. Randomly select 5 reimbursements, obtain the related expense reimbursement forms/prepaid expense documentation of each selected reimbursement, as well as the supporting documentation. For each of the 5 reimbursements selected:

Management provided us with a listing of all travel and related expense reimbursements and representation that the listing is complete.

a) If reimbursed using a per diem, agree the reimbursement rate to those rates established either by the State of Louisiana or the U.S. General Services Administration (www.gsa.gov).

No exceptions noted.

b) If reimbursed using actual costs, observe that the reimbursement is supported by an original itemized receipt that identifies precisely what was purchased.

No exceptions noted.

c) Observe that each reimbursement is supported by documentation of the business/public purpose (for meal charges, observe that the documentation includes the names of those individuals participating) and other documentation required by written policy (procedure #1h).

Exception: Three transactions had no documentation of names of those individuals participating.

d) Observe that each reimbursement was reviewed and approved, in writing, by someone other than the person receiving reimbursement.

No exceptions noted.

We were not engaged to and did not conduct an examination or review, the objective of which would be the expression of an opinion or conclusion, respectively, on those C/C areas identified in the SAUPs. Accordingly, we do not express such an opinion or conclusion. Had we performed additional procedures, other matters might have come to our attention that would have been reported to you.

The purpose of this report is solely to describe the scope of testing performed on those C/C areas identified in the SAUPs, and the result of that testing, and not to provide an opinion on control or compliance. Accordingly, this report is not suitable for any other purpose. Under Louisiana Revised Statute 24:513, this report is distributed by the LLA as a public document.

Minden, LA

June 17, 2020

Attachment: Management response to exceptions

Wise Martin & Cale, LLC



520 Broadway • P. O. Box 580 • Minden, Louisiana 71058 • Telephone (318) 377-2144 • Fax (318) 371-4200

June 15, 2020

Louisiana Legislative Auditor 1600 North Third Street Baton Rouge, LA 70804-9397

To whom it may concern,

In reference to the Independent Accountant's Report on Applying Agreed-Upon Procedures for the year ended Sept. 30, 2019, the management of the City of Minden would like to provide the following response:

Written Policies and Procedures

b) Purchasing. Exception:

The City will amend its Policies and Procedures by adding how purchases are nitiated and vendors are added to the vendor list.

i) Ethics. Exception:

The City Clerk will propose again, to the Council, I an amendment to the Policies and Procedures of a system to monitor possible ethics violations. The City will require each employee incl. elected officials to verify the reading of the Ethics Policy.

k) Disaster Recovery/Business Continuity. Exception:

The City will implement policies and procedures, documented through a written policy, to guarantee operation and functionality after a critical event.

Bank Reconciliations

3 b and c) Bank reconciliations. Exception:

Inthefuture, the City management (Mayor or Council member) will review the bank reconciliation and the City Clerk will review and report items outstandingfor morethan 12 months.

Michael Fluhr City Clerk-Treasurer L. Charles Minifield Herbert Taylor, III City Attorney Councilman - District A

> Pam Bloxom Councilwoman - District E

Terry L. Gardner Mayor

Terika Williams-Walker

Councilwoman - District B

Vincen Bradford Councilman - District C

Keith Beard Councilman - District D



Collections

5 a, b. c and d) Exception:

Police Department has been advised to make the appropriated changes and comply with the AUP's. Furthermore, a proposal to the Police department will be made to collect cash payments in another department. A system to allow Credit card and online payments will be made available.

6) Exception:

All employees in the Recreation department and at the Airport handling cash will be bonded.

Non-Payroll Disbursements

9 a and b) 2 Signatures

City Clerk as the second employee will sign all manual checks.

9 bl Vendor files

A second employee will periodically review the changes in the vendor files. AP clerk will be advised again to report changes/additions to the vendor list to the City Clerk.

9 d) Payments mail out

Different employee (besides the employee responsible for processing payments) will mail the payments.

Travel and Travel-Related Expense Reimbursements

11 c) Exception:

Employees are instructed again to list all participating individuals and the purpose in case of expenses for meals.

If there are any further questions need to be answered, please feel free to contact me.

Terry Gardner, Mayor

City of Minden

Yours very trul

Terry L. Gardner Mayor

Terika Williams-Walker Councilwoman - District B Michael Fluhr City Clerk-Treasurer

Vincen Bradford Councilman - District C L. Charles Minifield City Attorney

Keith Beard
Councilman - District D

Herbert Taylor, III Councilman - District A

Pam Bloxom
Councilwoman - District E

